Calendar No. 427

103d CONGRESS S. 2096

AN ACT

To improve private health insurance, to provide equitable tax treatment of health insurance, to reform Federal health care programs, to provide health care cost reduction measures, and for other purposes.

May 16, 1994

Read the second time and placed on the calendar

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103D CONGRESS 2D SESSION

S. 2096

To improve private health insurance, to provide equitable tax treatment of health insurance, to reform Federal health care programs, to provide health care cost reduction measures, and for other purposes.

IN THE SENATE OF THE UNITED STATES

 $$\operatorname{May}\ 10$$ (legislative day, May 2), 1994 Mr. Domenici introduced the following bill; which was read the first time

 $$\operatorname{May}\ 16,\ 1994$$ Read the second time and placed on the calendar

A BILL

To improve private health insurance, to provide equitable tax treatment of health insurance, to reform Federal health care programs, to provide health care cost reduction measures, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; DEFINI-
- 4 TIONS.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Health Care Reform Act of 1994".

1 (b) Table of Contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents; definitions.

TITLE I—IMPROVING PRIVATE HEALTH INSURANCE

Subtitle A-Federal and State Roles

- Sec. 101. Federal reform and State implementation.
- Sec. 102. Applicable regulatory authority for health plans.
- Sec. 103. State health reform program requirements.

Subtitle B—Health Plan Requirements

- Sec. 111. Certified health plan requirements.
- Sec. 112. Additional requirements for accountable health plans.
- Sec. 113. Standard benefits.

Subtitle C—Improved Health Plan Delivery

- Sec. 121. Small group purchasing pools.
- Sec. 122. Employer responsibility.

TITLE II—TAX AND ENFORCEMENT PROVISIONS

Sec. 200. Amendment of 1986 Code.

Subtitle A-General Tax Provisions

- Sec. 201. Certain employer health plan contributions included in income.
- Sec. 202. Deductions for costs of health plans.

TITLE III—FINANCING AND REFORMING FEDERAL PROGRAMS

Subtitle A—Medicare

- Sec. 301. Medicare choice.
- Sec. 302. Other medicare provisions.
- Sec. 303. Income-tested medicare premiums.
- Sec. 304. Medicare administrative simplification.

Subtitle B-Health Discount and Medicaid Reform

PART I—HEALTH DISCOUNT

- Sec. 311. State health discount programs.
- Sec. 312. Health discount program design.
- Sec. 313. Financing health discounts.

PART II—TERMINATION OF AUTHORITY TO FURNISH ACUTE CARE SERVICES UNDER THE MEDICAID PROGRAM

Sec. 321. Termination of authority to furnish acute care services under the medicaid program.

Subtitle C-Increase in Tax on Tobacco Products

Sec. 330. Amendment of 1986 Code.

- Sec. 331. Increase in excise taxes on tobacco products.
- Sec. 332. Modifications of certain tobacco tax provisions.
- Sec. 333. Imposition of excise tax on manufacture or importation of roll-yourown tobacco.

TITLE IV—IMPROVING ACCESS IN RURAL AREAS

- Sec. 401. Community health centers.
- Sec. 402. National health service corps.
- Sec. 403. Tax incentives for practice in frontier, rural, and urban underserved areas.
- Sec. 404. Incentives for primary care residents.

TITLE V-OTHER HEALTH CARE COST REDUCTION MEASURES

Subtitle A-Medical Liability Reform

- Sec. 501. Federal standards for State-based medical liability reform.
- Sec. 502. Certification.
- Sec. 503. Relation to other laws.

Subtitle B-Antitrust Provisions

- Sec. 511. Publication of guidelines for accountable health plans.
- Sec. 512. Issuance of health care certificates of public advantage.

Subtitle C—Administrative Cost Savings

- Sec. 521. Establishment of standards.
- Sec. 522. Enforcement.
- 1 (c) Definitions.—For purposes of this Act:
- 2 (1) AHP.—The term "AHP" means an ac-3 countable health plan.
- 4 (2) ELIGIBLE EMPLOYEE.—The term "eligible
- 5 employee" means an individual employed by an em-
- 6 ployer, and includes the spouse and any dependent
- 7 of such employee. Such term also includes an em-
- 8 ployee within the meaning of section 401(c)(1) of
- 9 the Internal Revenue Code of 1986.
- 10 (3) ELIGIBLE INDIVIDUAL.—The term "eligible
- individual" means an individual who is otherwise not
- eligible for coverage under—

1	(A) an employer-sponsored health plan, or
2	(B) the medicare program under title
3	XVIII of the Social Security Act.
4	The term "eligible individual" includes the spouse
5	and any dependent of such individual unless such
6	spouse or dependent is not an eligible individual.
7	(4) Eligible small employer.—The term
8	"eligible small employer" means, with respect to a
9	calendar year, an employer that normally employs
10	more than 1 but less than 51 employees on a typical
11	business day. For the purposes of this paragraph,
12	the term "employee" includes a self-employed indi-
13	vidual.
14	(5) HEALTH PLAN.—The term "health plan"
15	(including self-insured plans) means any hospital or
16	medical service policy or certificate, hospital or medi-
17	cal service plan contract, or health maintenance or-
18	ganization group contract and, in States which have
19	distinct licensure requirements, a multiple employer
20	welfare arrangement, but does not include any of the
21	following offered by an insurer—
22	(A) accident only, dental only, disability
23	only insurance, or long-term care only insur-
24	ance;

1	(B) coverage issued as a supplement to li-
2	ability insurance or Medicare;
3	(C) workmen's compensation or similar in-
4	surance; or
5	(D) automobile medical-payment insur-
6	ance.
7	(6) Insurer.—The term "insurer" means any
8	person that offers a health plan to an eligible small
9	employer or eligible individual.
10	(7) Secretary.—The term "Secretary" means
11	the Secretary of Health and Human Services.
12	TITLE I—IMPROVING PRIVATE
13	HEALTH INSURANCE
14	Subtitle A—Federal and State
15	Roles
16	SEC. 101. FEDERAL REFORM AND STATE IMPLEMENTA-
17	TION.
18	(a) Certification of State Health Reform
19	Programs.—
20	(1) Certification.—The Secretary shall es-
21	tablish by regulation a process by which each State
22	shall submit a health reform program to the Sec-
23	retary, and the Secretary shall determine and certify
24	whether such State program is consistent with the
25	requirements of section 103.

- (2) Periodic Review.—The Secretary may, 1 2 from time-to-time, review a State program after 3 such program has been originally certified to ensure 4 continued compliance with section 103 and may de-5 certify such program based on such review. SEC. 102. APPLICABLE REGULATORY AUTHORITY FOR 7 **HEALTH PLANS.** 8 (a) IN GENERAL.—Except as provided in subsection (b), each State shall ensure that health plans offered to individuals residing in such State meet the requirements 10
- 12 (b) Exceptions.—

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(1) ERISA PLANS.—The Secretary of Labor shall ensure that health plans established pursuant to the requirements of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1001 et seq.) meet the requirements under section 112 for AHPs.

of this Act, including sections 111 and 112, as applicable.

(2) INADEQUATE STATE PLANS.—The Secretary shall ensure that health plans in a State meet the requirements of sections 111 and 112, as applicable, if the Secretary does not certify the health reform program submitted by such State or if the Secretary decertifies the State's program.

1	(c) Effective Date.—The requirements of this
2	title shall apply to health plans offered, issued, or renewed
3	on or after the later of—
4	(1) January 1, 1996; or
5	(2) in the case of a State which the Secretary
6	identifies as requiring State legislation in order to
7	implement this title, the first day of the first cal-
8	endar quarter beginning after the close of the first
9	regular legislative session of the State legislature
10	that begins after enactment of this Act, but not be-
11	fore January 1, 1996.
12	For purposes of the previous sentence, in the case of a
13	State that has a 2-year legislative session, each year of
14	such session shall be deemed to be a regular legislative
15	session of the State legislature.
16	SEC. 103. STATE HEALTH REFORM PROGRAM REQUIRE-
17	MENTS.
18	(a) IN GENERAL.—To be certified by the Secretary
19	as meeting the requirements of this section, a State health
20	reform program must include the following requirements,
21	in addition to any other requirements established by the
22	Secretary by regulation for carrying out this Act:
23	(1) Health plan market areas.—A State
24	shall establish health plan market areas, ensuring
25	that—

1	(A) every resident resides within 1 such
2	market area based on place of residence;
3	(B) market areas do not overlap;
4	(C) a metropolitan statistical area is not
5	included in more than 1 such market area; and
6	(D) the maximum number of State resi-
7	dents have the opportunity to select from com-
8	peting health plans and AHPs that are likely to
9	be available in such market areas.
10	(2) Interstate coordination.—A State shall
11	coordinate its health reform program with the pro-
12	grams of bordering and nearby States so that—
13	(A) 1 health plan market area covers a
14	metropolitan statistical area which crosses State
15	borders; and
16	(B) residents of a State may have access
17	to providers of health care services of bordering
18	or nearby States.
19	(3) Health plan regulation.—A State shall
20	ensure that certified health plans and AHPs offered
21	to residents of the State (other than those plans reg-
22	ulated by the Secretary of Labor under section
23	102(b)(1)) meet the requirements of section 111 and
24	112, respectively.

1	(4) No benefit mandates, antimanaged
2	CARE REQUIREMENTS.—A State shall ensure that
3	AHPs are not—
4	(A) required to cover any service in the
5	standard benefits package not otherwise re-
6	quired by the Secretary under section 113;
7	(B) prohibited or limited from including fi-
8	nancial incentives for enrollees to use the serv-
9	ices of participating providers;
10	(C) prohibited or limited from restricting
11	coverage of services to those—
12	(i) provided by a participating pro-
13	vider; or
14	(ii) authorized by a designated partici-
15	pating provider;
16	(D) restricted in the amount of payment
17	made to participating providers for services pro-
18	vided to enrollees or restricted in the ability of
19	such AHPs to pay participating providers for
20	services provided to enrollees on a per-enrollee
21	basis;
22	(E) prohibited or limited from restricting
23	the location, number, type, or professional
24	qualifications of participating providers;

1	(F) prohibited or limited from requiring
2	that services be authorized by a primary care
3	physician selected by the enrollee from a list of
4	available participating providers;
5	(G) prohibited or limited in the use of uti-
6	lization review procedures or criteria;
7	(H) required to make public utilization re-
8	view procedures or criteria;
9	(I) prohibited or limited from determining
10	the location or hours of operation of a utiliza-
11	tion review, provided that emergency services
12	furnished during the hours in which the utiliza-
13	tion review program is not open are not subject
14	to utilization review;
15	(J) required to pay providers for the ex-
16	penses associated with responding to requests
17	for information needed to conduct utilization re-
18	view;
19	(K) restricted in the amount of payment
20	made for the conduct of utilization review;
21	(L) restricted in the access to medical in-
22	formation or personnel required to conduct uti-
23	lization review;

1	(M) required to define utilization review as
2	the practice of medicine or another health care
3	profession; or
4	(N) required to ensure that utilization re-
5	view be conducted—
6	(i) by a resident of the State in which
7	the treatment is to be offered or by an in-
8	dividual licensed in such State, or
9	(ii) by a physician in any particular
10	specialty or with any board certified spe-
11	cialty of the same medical specialty as the
12	provider whose services are being rendered.
13	(5) Small business purchasing pool.—
14	(A) In general.—A State shall ensure
15	that small group purchasing pools meet the re-
16	quirements of section 121.
17	(B) STATE-SPONSORED POOLS.—If, any
18	market area established by the State (or market
19	area that is within the borders of more than 1
20	State) does not have a small group purchasing
21	group in operation that meets the requirements
22	of section 121, the State shall sponsor such a
23	pool meeting the requirements of section 121.

1	(6) Health discount program.—A State
2	shall establish a health discount program meeting
3	the requirements of part I of subtitle B of title III.
4	(7) Medical liability reform.—A State
5	shall ensure that medical liability laws in the State
6	meet the requirements of subtitle A of title V.
7	(b) State Flexibility.—
8	(1) IN GENERAL.—The Secretary shall ensure
9	that State health reform programs are consistent
10	with—
11	(A) a nationwide private health insurance
12	system;
13	(B) cost control based on cost-conscious
14	consumers and fair competition among compet-
15	ing health plans based on the cost and quality
16	of such plans; and
17	(C) freedom for residents to choose and
18	pay for health care providers and health insur-
19	ance as such residents wish.
20	(2) FLEXIBILITY.—The Secretary may allow
21	States to propose alterations to the framework of
22	this Act if such alterations are consistent with para-
23	graph (1), do not increase the Federal budget deficit
24	in any year, and—

- 1 (A) the State had enacted a State health 2 reform program prior to enactment of this Act 3 that supercedes provisions of this Act; or
 - (B) the State can demonstrate that provisions of this Act do not provide sufficient access to health care services for residents of a portion of the State (particularly in underserved rural areas) and alterations to the State health reform program will improve access without jeopardizing the quality of health care and without undue State regulation of health care providers.
 - (3) No single payer plans.—The Secretary may not certify any State health reform program which proposes to create a single payer health insurance plan in any portion of the State.
- (c) Enforcement.—If a State does not have a certified State health reform program, Federal spending for health discounts in the State under title III shall be limited to the level of Federal spending that would have occurred in such State under title XIX of the Social Security Act (42 U.S.C. 1396 et seq.) if this Act had not been enacted.

Subtitle B—Health Plan Requirements

3 SEC. 111. CERTIFIED HEALTH PLAN REQUIREMENTS.

- 4 (a) IN GENERAL.—To be certified as meeting the re-5 quirements of this section, a health plan shall meet the 6 requirements of the following subsections.
- 7 (b) Limitation in Preexisting Condition 8 Clauses.—
 - (1) In General.—To be certified as meeting the requirements of this subsection, a health plan may, subject to the succeeding provisions of this subsection, exclude coverage with respect to services related to treatment of a preexisting condition, but the period of such exclusion may not exceed 6 months. The exclusion of coverage shall not apply to services furnished to newborns.

(2) Crediting of Previous Coverage.—

(A) IN GENERAL.—A health plan shall provide that if an individual under such plan is in a period of continuous coverage (as defined in subparagraph (B)) with respect to particular services as of the date of initial coverage under such plan, any period of exclusion of coverage with respect to a preexisting condition for such services or type of services shall be reduced by

- 1 month for each month in the period of contin-1 2 uous coverage.
- 3 (B) Period of continuous coverage.— 4 For purposes of this paragraph, the term "period of continuous coverage" means, with re-6 spect to particular services, the period begin-7 ning on the date an individual is enrolled under a health plan, titles XVIII or XIX of the Social 8 9 Security Act, or other health benefits arrangement which provides benefits with respect to 10 such services and ends on the date the individ-12 ual is not so enrolled for a continuous period of more than 3 months. 13
 - (3) Preexisting condition.—For purposes of this subsection, the term "preexisting condition" means, with respect to coverage under a health plan issued, a condition which has been diagnosed or treated during the 3-month period ending on the day before the first date of such coverage (without regard to any waiting period).
- (c) SMALL GROUP MARKET REFORM.—To be cer-21 tified as meeting the requirements of this subsection, a health plan shall meet the following:
- 24 (1) Guaranteed eligibility.—

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1	(A) IN GENERAL.—No health plan may ex-
2	clude from coverage—
3	(i) any eligible individual who does not
4	qualify for assistance under section 311, or
5	(ii) any eligible employee to whom
6	coverage is made available by an eligible
7	small employer.
8	(B) Waiting periods.—Subparagraph
9	(A)(ii) shall not apply to any period an eligible
10	employee is excluded from coverage under the
11	health plan solely by reason of a requirement
12	applicable to all employees that a minimum pe-
13	riod of service with the eligible small employer
14	is required before the employee is eligible for
15	such coverage.
16	(2) Guaranteed availability.—
17	(A) IN GENERAL.—A health plan offered
18	to any eligible small employer or eligible indi-
19	vidual in a health plan market area shall be
20	made available to all eligible small employers
21	and eligible individuals in the health plan mar-
22	ket area.
23	(B) STATE OPTION.—To ensure availabil-
24	ity, each State may require all health plans of-
25	fered to eligible small employers or eligible indi-

viduals in a health plan market area be made 1 2 available through small group purchasing pools, and that such pools be open to all eligible small 3 4 employers and eligible individuals. (3) Guaranteed renewability.— 5 (A) IN GENERAL.—A health plan issued to 6 an eligible small employer or eligible individual 7 shall be renewed, at the option of the eligible 8 small employer or eligible individual, unless the 9 plan is terminated for a reason specified in sub-10 11 paragraph (B) or (C). 12 (B) TERMINATION OF SMALL EMPLOYER 13 or individual business.—An insurer is not required to renew a health plan with respect to 14 15 an eligible small employer or such an eligible individual, as the case may be, if the insurer— 16 17 (i) elects not to renew all of its health 18 plans issued to eligible small employers or 19 eligible individuals, as the case may be, in a health plan market area; and 20 (ii) provides notice to the applicable 21 22 regulatory authority in the State and to each eligible small employer or eligible in-23

dividual covered under a plan of such ter-

1	mination at least 180 days before the date
2	of expiration of the plan.
3	In the case of such a termination, the insurer
4	may not provide for issuance of any health in-
5	surance plan to an eligible small employer or el-
6	igible individual, as the case may be, in the
7	State during the 5-year period beginning on the
8	date of termination of the last plan not so re-
9	newed.
10	(C) Grounds for refusal to renew.—
11	(i) In general.—An insurer may
12	refuse to renew, or may terminate, a
13	health plan only for—
14	(I) nonpayment of premiums,
15	(II) fraud or misrepresentation,
16	or
17	(III) failure to maintain mini-
18	mum participation rates (consistent
19	with clause (ii).
20	(ii) Minimum participation
21	RATES.—An insurer may require, with re-
22	spect to a health plan issued to an eligible
23	small employer, that a minimum percent-
24	age of eligible employees who do not other-
25	wise have health plan coverage are enrolled

1	in such plan if such percentage is applied
2	uniformly to all plans offered to employers
3	of comparable size.
4	(4) Premiums.—
5	(A) Limitation on premium vari-
6	ATION.—
7	(i) In GENERAL.—The premium
8	charged by an insurer for each type of ben-
9	efits package offered as a certified health
10	plan to any eligible employee or eligible in-
11	dividual in a health plan market area with-
12	in a class of family enrollment and age
13	band may not exceed the premium charged
14	for the same benefits package offered to
15	any other eligible employee or eligible indi-
16	vidual by more than 20 percent.
17	(ii) Enrollment class.—For pur-
18	poses of this subparagraph, the classes of
19	family enrollment are—
20	(I) individual;
21	(II) couple;
22	(III) individual with children;
23	and
24	(IV) couple with children.

1	(iii) AGE BANDS.—The Secretary shall
2	establish appropriate age bands with re-
3	spect to principal enrollees for determining
4	the compliance with this subparagraph.
5	(B) RISK ADJUSTMENTS.—
6	(i) IN GENERAL.—Premiums paid to
7	health plans offered in the small group
8	market in a health plan market area shall
9	be adjusted to reflect the relative risk of
10	enrollees in such plan compared to all eligi-
11	ble employees and eligible individuals in
12	the health plan market area.
13	(ii) Model programs.—The Sec-
14	retary shall establish model risk adjust-
15	ment programs that States may adopt to
16	ensure compliance with clause (i).
17	(d) Parity Coverage of Severe Mental Ill-
18	NESSES.—
19	(1) IN GENERAL.—To be certified as meeting
20	the requirements of this subsection, a health plan
21	shall provide parity coverage for all severe mental ill-
22	nesses (as defined in regulations by the Secretary),
23	including parity cost-sharing for services necessary
24	to treat such illnesses.
25	(2) Definition.—

1	(A) IN GENERAL.—Except as provided in
2	subparagraph (B), for purposes of paragraph
3	(1), the Secretary shall define severe mental ill-
4	ness through diagnosis, disability, and duration,
5	and include in such definition the following dis-
6	orders with psychotic symptoms:
7	(i) Schizophrenia.
8	(ii) Schizoaffective disorder.
9	(iii) Manic depressive disorder.
10	(iv) Autism.
11	(v) Severe forms of other disorders
12	such as major depression, panic disorder,
13	and obsessive compulsive disorder.
14	(B) CHILDREN.—For purposes of para-
15	graph (1), the Secretary shall define severe
16	mental illness for individuals under age 22 to
17	also include—
18	(i) psychotic disorders;
19	(ii) attention deficit hyperactivity dis-
20	order;
21	(iii) autism and pervasive development
22	disorder;
23	(iv) severe childhood eating disorders;
24	(v) Tourette's syndrome; and

1	(vi) any behavioral disorder that
2	would result in conduct which may place
3	the individual or another individual in dan-
4	ger of death or serious bodily injury.
5	(3) Diagnosis.—For purposes of paragraph
6	(1), services necessary to properly diagnose an indi-
7	vidual's mental health disorder shall be considered
8	services necessary to treat a severe mental illness.
9	SEC. 112. ADDITIONAL REQUIREMENTS FOR ACCOUNTABLE
10	HEALTH PLANS.
11	(a) CERTIFICATION.—To be certified as an AHP, a
12	health plan must meet the requirements of the following
13	subsections of this section in addition to the requirements
14	of section 111.
15	(b) General Requirements.—A health plan
16	shall—
17	(1) provide all medically necessary and effective
18	health benefits (as covered by the benefits package
19	specified in an AHP contract) for a fixed premium
20	for each enrollee for a specified period of time; and
21	(2) collect and report to the plan's enrollees and
22	the general public objective measures of the quality
23	of the plan's health care, the impact of the plan's
24	health care on the health status of enrollees, and en-

1	rollee satisfaction with the plan's cost, quality, and
2	service.
3	(c) Capacity Limits and Nondiscrimination.—
4	(1) IN GENERAL.—A health plan may apply to
5	the applicable regulatory authority to impose a limit
6	on enrollment if enrollment beyond the limit is—
7	(A) not discriminatory and is based on a
8	"first-come, first-served" enrollment policy, and
9	(B) is necessary to ensure quality of care
10	for enrollees.
11	(2) Prohibition of discrimination based
12	ON HEALTH STATUS.—A health plan may not deny,
13	limit, or condition the coverage under (or benefits
14	of) the plan based on the health status of the indi-
15	vidual, claims experience of an individual, receipt of
16	health care by an individual, receipt of public sub-
17	sidies by an individual, lack of evidence of insurabil-
18	ity of an individual, or any other characteristic of an
19	individual that may relate to the utilization of health
20	care services.
21	(3) Service areas.—A health plan may not
22	discriminate in the drawing of service area bound-
23	aries on the basis of race, ethnicity, socio-economic

status, age, or anticipated need for health services.

1	(d) Adjusted Community Rating in the Small
2	GROUP MARKET.—
3	(1) IN GENERAL.—A health plan shall charge a
4	standard premium for each type of benefits package
5	offered to eligible employees of eligible small employ-
6	ers and eligible individuals in a health plan market
7	area, but may elect to adjust the premium for the
8	class of family enrollment and the age of the prin-
9	cipal enrollee.
10	(2) Exemption for small group purchas-
11	ING POOLS.—The standard premium charged for a
12	health plan offered to eligible employees of eligible
13	small employers and eligible individuals through a
14	small group purchasing pool may be lower than the
15	premium required pursuant to paragraph (1) if at
16	least 30 percent of all health plan premiums paid in
17	the small group market in the health plan market
18	area are made through such a pool.
19	(3) Enrollment class.—For purposes of this
20	subsection, the classes of family enrollment are—
21	(A) individual;
22	(B) couple;
23	(C) individual with children; and
24	(D) couple with children.

1	(4) AGE BANDS.—The Secretary may establish
2	appropriate age bands with respect to principal en-
3	rollees for determining the compliance with this sub-
4	section.
5	(e) QUALITY ASSURANCE.—
6	(1) Internal quality assurance and qual-
7	ITY IMPROVEMENT PROGRAM.—A health plan offer-
8	ing covered services that must or may be obtained
9	from participating providers must administer an in-
10	ternal quality assurance and quality improvement
11	program that—
12	(A) meets the following criteria:
13	(i) Is clearly identified and fully ex-
14	plained to all participants in the program.
15	(ii) Is coordinated with other medical
16	management activities.
17	(iii) Communicates findings to provid-
18	ers and consumers with the primary goal
19	of improving care outcomes.
20	(iv) Measures the impact of such find-
21	ings on the care delivered by providers.
22	(v) Documents the monitoring and
23	evaluation of the quality of care to identify
24	areas for improvement.

1	(vi) Develops and implements explicit
2	strategies to improve care.
3	(vii) Collects and analyzes data to fa-
4	cilitate evaluation of improvement strate-
5	gies.
6	(viii) Measures the effect of such
7	strategies on care outcomes and the quality
8	of care.
9	(ix) Incorporates a credentialing proc-
10	ess that encompasses initial credentialing,
11	recredentialing, recertifying or reappoint-
12	ment of providers, or both.
13	(x) Is accountable directly to the gov-
14	erning body of the AHP or, in instances in
15	which the governing body's participation in
16	quality assurance is not direct, to a des-
17	ignated committee of senior management;
18	or
19	(B) is accredited by an independent orga-
20	nization, such as the National Committee for
21	Quality Assurance, that conducts objective qual-
22	ity reviews based upon comparable criteria.
23	(2) Measuring and comparing quality.—
24	(A) In general.—A health plan shall
25	comply with a process, established by the Sec-

1	retary by regulation, by which such plan shall
2	provide to the appropriate regulatory authority
3	(in an electronic form) standardized informa-
4	tion necessary to—
5	(i) objectively measure and evaluate
6	the performance of such plan;
7	(ii) fairly compare the performance of
8	such plan with other AHPs; and
9	(iii) assess the health status of enroll-
10	ees in such plan to allow fair risk adjust-
11	ments among competing AHPs.
12	(B) REQUIRED DATA.—The Secretary shall
13	establish by regulation the necessary informa-
14	tion such plan must provide, including—
15	(i) quality measures, especially meas-
16	ures of health outcomes, including the clin-
17	ical health, functional status, and well
18	being of enrollees before and after treat-
19	ments and other services provided by the
20	plan;
21	(ii) measures of patient access and
22	satisfaction;
23	(iii) membership and utilization infor-
24	mation;
25	(iv) financial information;

1	(v) health plan management activities
2	information; and
3	(vi) any other information determined
4	to be necessary by the Secretary for ensur-
5	ing fair competition among AHPs based on
6	cost and quality.
7	(C) USE OF DATA.—
8	(i) IN GENERAL.—The Secretary shall
9	establish by regulation a process by which
10	such standardized information may be dis-
11	tributed by the appropriate regulatory au-
12	thority in a manner that promotes ac-
13	countability to AHP enrollees and fair
14	competition among AHPs based on cost
15	and quality.
16	(ii) Wide Access.—The Secretary
17	shall ensure that small business purchasing
18	pools and State health discount programs
19	have access to such information to ensure
20	fair competition among AHPs in those
21	such pools and health discount programs.
22	(iii) Patient confidentiality.—
23	The Secretary shall ensure by regulation
24	that the confidentiality of medical records
25	of individual enrollees is protected.

1	(f) Market Conduct Requirements.—
2	(1) Required written materials.—A health
3	plan shall provide written descriptions of the
4	plan's—
5	(A) covered benefits, services, and proce-
6	dures that clearly and fully describe any and all
7	limitations of coverage, use of participating pro-
8	viders and other limits on enrollees' use of serv-
9	ices; and
10	(B) out-of-pocket costs, including
11	copayments, deductibles, coinsurance, and es-
12	tablished aggregate maximums on out-of-pocket
13	costs.
14	(2) Advertising.—All health plan advertising,
15	promotional materials, and other communications
16	with enrollees of the public must be factually accu-
17	rate and understandable to diverse populations.
18	(g) Enrollee Grievances.—A health plan shall
19	maintain procedures for hearing and resolving grievances
20	between the plan (and any entity or individual through
21	which the plan provides health care services) and the en-
22	rollees.
23	(h) Point of Service Plan.—A health plan offer-
24	ing covered services that must be obtained from participat-
25	ing providers shall make available an alternative insurance

1	plan that provides for a point of service option under
2	which an enrollee may select any licensed health care pro-
3	vider to obtain services and such a plan shall pay such
4	provider not less than 50 percent of the cost of such pro-
5	vider's services. A health plan may charge a higher pre-
6	mium for such an alternative insurance plan.
7	(i) Financial Solvency.—
8	(1) IN GENERAL.—A health plan shall be re-
9	quired to demonstrate evidence of adequate capital-
10	ization and other indicators of fiscal health, includ-
11	ing—
12	(A) total assets greater than total
13	unsubordinated liabilities;
14	(B) sufficient cash flow and adequate li-
15	quidity to meet obligations as such obligations
16	become due;
17	(C) an insolvency protection plan; and
18	(D) insurance or other acceptable arrange-
19	ments to protect the health plan against liabil-
20	ity and casualty risks, including professional li-
21	ability.
22	(2) Insolvency.—
23	(A) Enrollees in the health plan shall be
24	held harmless from incurring liability for any

- fees that are the legal obligation of an insolvent plan.
- 3 (B) A health plan offering coverage in a 4 market area in which an AHP has become in-5 solvent shall be required to accept enrollment of 6 enrollees of such insolvent AHP, subject to ca-7 pacity limits.
- 8 (j) MEDICAL LIABILITY REFORM.—A health plan 9 shall comply with requirements established pursuant to 10 section 501(d).
- 11 (k) Administrative Cost Reduction.—A health 12 plan shall comply with the requirements established pursu-13 ant to subtitle C of title V.
- 14 (l) Participation in Health Discount Pro-15 Grams.—Except for health plans established pursuant to 16 the Employee Retirement Income Security Act of 1974
- 17 (29 U.S.C. 1001 et seq.), a health plan shall comply with
- 18 the requirements established by the State in accordance
- 19 with subtitle B of title III for making AHPs available to
- 20 individuals eligible for health discounts.
- 21 SEC. 113. STANDARD BENEFITS.
- 22 (a) STANDARD BENEFITS PACKAGE.—The Secretary
- 23 shall promulgate regulations establishing a standard bene-
- 24 fits package meeting the following requirements:

1	(1) COVERAGE.—The standard benefits package
2	shall cover—
3	(A) inpatient and outpatient hospital serv-
4	ices;
5	(B) physician services;
6	(C) diagnostic services and tests;
7	(D) outpatient prescription drugs;
8	(E) preventive services; and
9	(F) such other services as determined nec-
10	essary and appropriate by the Secretary.
11	(2) Parity coverage of severe mental ill-
12	NESSES.—The standard benefits package shall be
13	consistent with the requirement for parity coverage
14	of severe mental illnesses, pursuant to section
15	111(d).
16	(3) Cost sharing.—The Secretary shall estab-
17	lish for the standard benefits package—
18	(A) a cost-sharing arrangement consistent
19	with health care delivered by health mainte-
20	nance organizations, including an annual limit
21	on an enrollee's out-of-pocket expenses (exclud-
22	ing an enrollee's expenses for services provided
23	under an AHP point of service option);
24	(B) a cost-sharing arrangement consistent
25	with health care covered by fee-for-service

- health insurance which is actuarially equivalent to the arrangement established under subparagraph (A); and
- 4 (C) any other actuarially equivalent cost-5 sharing arrangements consistent with other 6 health care delivery systems.
- 7 (b) Nominal Cost-Sharing Benefits Package.—
 8 For each cost-sharing arrangement established under sub9 section (a)(3), the Secretary shall also establish a nominal
 10 cost-sharing benefits package for purposes of determining
 11 health discounts for poor eligible individuals and poor eli12 gible employees under part I of subtitle B of title III. Such
 13 benefits packages shall cover the same services as the
 14 standard benefits package but with cost-sharing require15 ments that are not excessive for such individuals and em-
- (c) Alternative Benefits Package.—For each cost-sharing arrangement established under subsection (a)(3), the Secretary shall also establish an alternative benefits package that may be necessary for determining health discounts for low income eligible individuals and low income eligible employees under part I of subtitle B of title III. Such alternative benefits packages shall cover the same services as the standard benefits package but with cost-sharing requirements that are sufficient to de-

ployees.

1	crease the average actuarial value of the standard benefits
2	package by 50 percent.
3	Subtitle C—Improved Health Plan
4	Delivery
5	SEC. 121. SMALL GROUP PURCHASING POOLS.
6	(a) In General.—Each small group purchasing pool
7	in a health plan market area in a State shall provide a
8	process for eligible employees of eligible small employers
9	and eligible individuals who are not entitled to health dis-
10	counts under part I of subtitle B of title III to have the
11	opportunity to select annually from among competing
12	AHPs offering the standard benefits package (and, for
13	poor eligible employees, the nominal cost-sharing benefits
14	package) at an adjusted community rate for the coverage
15	period.
16	(b) REQUIREMENTS.—Each small group purchasing
17	pool shall—
18	(1) be established as a private, not-for-profit
19	corporation serving eligible small employers and eli-
20	gible individuals in a health plan market area;
21	(2) contract with eligible small employers and
22	eligible individuals to provide services for a defined
23	period for a fixed administrative fee per coverage pe-
24	riod;

1	(3) be governed by a board of directors elected
2	by members of the pool;
3	(4) contract only with AHPs capable of provid-
4	ing coverage to the members of the pool throughout
5	the health plan market area;
6	(5) require all AHPs to offer at least the stand-
7	ard benefits package and any other package of bene-
8	fits as specified by the pool, and, if an AHP offers
9	covered services that must be obtained from partici-
10	pating providers, the alternative point of service in-
11	surance plan for such AHP;
12	(6) provide information to members concerning
13	the cost and quality of the competing AHPs offered
14	through the pool; and
15	(7) offer to provide administrative services to
16	members for the collection of premiums to be for-
17	warded to AHPs.
18	(c) PROHIBITIONS.—Small group purchasing groups
19	may not—
20	(1) decline to contract with an AHP if the in-
21	surer seeks to offer to members of the pool and the
22	plan meets the requirements of subsection (b);
23	(2) decline membership to any eligible small
24	employer or eligible individual located in the health

plan market area;

1	(3) negotiate AHP premiums on behalf of mem-
2	bers; or
3	(4) negotiate payment rates for health care pro-
4	viders contracting with AHPs offered through the
5	pool.
6	SEC. 122. EMPLOYER RESPONSIBILITY.
7	(a) AHP AVAILABILITY.—
8	(1) IN GENERAL.—Each employer shall—
9	(A) offer to each eligible employee enroll-
10	ment in an AHP providing a standard benefits
11	package that serves the area in which the em-
12	ployee resides, both on an individual basis, and,
13	if applicable and at the employee's option, on a
14	family basis, and, if an AHP offers covered
15	services that must be obtained from participat-
16	ing providers, the alternative point of service in-
17	surance plan for such AHP;
18	(B) provide, at the option of the employee,
19	for deduction from wages or other compensa-
20	tion of amount of any premiums due for such
21	enrollment (taking into account the amount of
22	any employer contribution); and
23	(C) if such employer is an eligible small
24	employer, also make available an AHP provid-
25	ing the nominal cost-sharing benefits package.

- Nothing in this paragraph shall be construed as preventing an employer from offering, or an employee from electing enrollment in, an AHP that serves the area in which the employee is employed, rather than the area in which the employee resides.
 - (2) SMALL EMPLOYERS.—Each eligible small employer may comply with the requirements of this subsection by participating in a small group purchasing pool.

(b) Enforcement.—

- (1) CIVIL MONEY PENALTIES FOR FAILURE TO OFFER COVERAGE OR PROVIDE FOR WAGE DEDUCTION.—Failure to offer coverage or provide for deduction from wages required under subsection (a)(1) is subject to a civil monetary penalty (not to exceed \$500) for each day in which the violation continues.
- (2) DIRECT ENFORCEMENT.—The obligation to offer coverage under subsection (a) with respect to an eligible employee is directly enforceable by civil action by the employee. In any such action, if the employee substantially prevails, the employee is entitled to reasonable attorneys' fees.

1 TITLE II—TAX AND 2 ENFORCEMENT PROVISIONS

3	SEC. 200. AMENDMENT OF 1986 CODE.
4	Except as otherwise expressly provided, whenever in
5	this title an amendment or repeal is expressed in terms
6	of an amendment to, or repeal of, a section or other provi-
7	sion, the reference shall be considered to be made to a
8	section or other provision of the Internal Revenue Code
9	of 1986.
10	Subtitle A—General Tax Provisions
11	SEC. 201. CERTAIN EMPLOYER HEALTH PLAN CONTRIBU-
12	TIONS INCLUDED IN INCOME.
13	(a) Exclusion for Employer Health Plan Con-
14	TRIBUTIONS LIMITED TO CONTRIBUTIONS TO ACCOUNT-
15	ABLE HEALTH PLANS OR CERTIFIED HEALTH PLANS.—
16	(1) IN GENERAL.—Section 106 (relating to con-
17	tributions by employer to accident and health plans)
18	is amended to read as follows:
19	"SEC. 106. CONTRIBUTIONS BY EMPLOYER TO HEALTH
20	PLANS.
21	"Except as provided in section 91, gross income of
22	an employee does not include employer-provided coverage
23	under an accountable health plan (within the meaning of
24	section 112 of the Health Care Reform Act of 1994) or

1	employer-provided coverage under a certified health plan
2	(within the meaning of section 111 of such Act)".
3	(2) CLERICAL AMENDMENT.—The table of sec-
4	tions of part III of subchapter B of chapter 1 is
5	amended by striking the item relating to section 106
6	and inserting the following new item:
	"Sec. 106. Contributions by employer to health plans.".
7	(b) Inclusion in Income.—
8	(1) IN GENERAL.—Part II of subchapter B of
9	chapter 1 (relating to items specifically included in
10	gross income) is amended by adding at the end the
11	following new section:
12	"SEC. 91. EXCESS EMPLOYER CONTRIBUTIONS TO HEALTH
12	SEC. UI. EXCESS EMI ESTER CONTRIBETIONS TO HEREITI
13	PLANS.
13 14	PLANS.
13 14	PLANS. "(a) GENERAL RULE.—Notwithstanding section 106,
131415	PLANS. "(a) General Rule.—Notwithstanding section 106, if—
13 14 15 16	PLANS. "(a) GENERAL RULE.—Notwithstanding section 106, if— "(1) an employee is covered by an accountable
13 14 15 16 17	**(a) GENERAL RULE.—Notwithstanding section 106, if— "(1) an employee is covered by an accountable health plan or a certified health plan at any time
13 14 15 16 17 18	"(a) GENERAL RULE.—Notwithstanding section 106, if— "(1) an employee is covered by an accountable health plan or a certified health plan at any time during any month, and
13 14 15 16 17 18 19	"(a) GENERAL RULE.—Notwithstanding section 106, if— "(1) an employee is covered by an accountable health plan or a certified health plan at any time during any month, and "(2) there is an excess employer contribution
13 14 15 16 17 18 19 20	"(a) GENERAL RULE.—Notwithstanding section 106, if— "(1) an employee is covered by an accountable health plan or a certified health plan at any time during any month, and "(2) there is an excess employer contribution with respect to the employee to such plan for such
13 14 15 16 17 18 19 20 21 22	"(a) GENERAL RULE.—Notwithstanding section 106, if— "(1) an employee is covered by an accountable health plan or a certified health plan at any time during any month, and "(2) there is an excess employer contribution with respect to the employee to such plan for such month,

1	"(b) Excess Employer Contribution De-
2	FINED.—
3	"(1) In general.—For purposes of this sec-
4	tion, the term 'excess employer contribution' means,
5	with respect to an employee enrolled in an account-
6	able health plan or a certified health plan for any
7	month, the excess of—
8	"(A) the employer contribution to such
9	plan for such month, over
10	"(B) the applicable percentage of the ap-
11	plicable dollar limit for such employee for such
12	month.
13	"(2) Applicable dollar limit.—
14	"(A) In General.—For purposes of para-
15	graph (1) and except as provided in subpara-
16	graph (B), the applicable dollar limit for an em-
17	ployee for any month is equal to-
18	"(i) in the case of individual coverage,
19	\$340,
20	"(ii) in the case of couple coverage,
21	\$690,
22	"(iii) in the case of individual with de-
23	pendent child or children coverage, \$670,
24	and

1	"(iv) in the case of couple with de-
2	pendent child or children, \$910.
3	For any calendar year beginning after 2000,
4	the dollar amounts specified in this paragraph
5	for such year shall equal the dollar amounts
6	under this paragraph for the previous calendar
7	year increased by the percentage increase in the
8	per capita Gross Domestic Product for the pre-
9	vious calendar year.
10	"(B) REDUCTION OF APPLICABLE DOLLAR
11	LIMIT.—
12	"(i) In GENERAL.—Each dollar
13	amount contained in clauses (i), (ii), (iii),
14	and (iv) of subparagraph (A) for the cal-
15	endar year shall be reduced (but not below
16	50 percent of such dollar amount) by the
17	amount determined under clause (ii).
18	"(ii) Amount of reduction.—The
19	amount determined under this clause with
20	respect to any dollar amount shall be the
21	amount which bears the same ratio to 50
22	percent of such dollar amount as the ex-
23	cess of—
24	''(I) the taxpayer's adjusted
25	gross income (determined without re-

1	gard to this section) for the taxable
2	year ending in the calendar year, over
3	"(II) the applicable income
4	amount,
5	bears to \$25,000.
6	"(iii) Applicable income
7	AMOUNT.—For purposes of clause (ii)(II),
8	the term 'applicable income amount' means
9	\$75,000 (\$50,000, in the case of a tax-
10	payer described in section 1(c)).
11	"(3) Applicable percentage.—For purposes
12	of paragraph (1), the applicable percentage for any
13	taxable year—
14	"(A) in the case of an accountable health
15	plan, is 100 percent, and
16	"(B) in the case of a certified health plan,
17	is 100 percent reduced by 20 percentage points
18	(but not below zero percent) for each taxable
19	year beginning after December 31, 1996.
20	"(c) Special Rule for Multiemployer Health
21	PLANS.—In the case of employer contributions with re-
22	spect to any employee made to a multiemployer health
23	plan on a basis other than per employee per month, the
24	Secretary may by regulations prescribe the method of de-

1	termining that portion of such contributions that is not
2	included in gross income of the employee.
3	"(d) Other Definitions and Special Rules.—
4	For purposes of this section—
5	"(1) Accountable or certified health
6	PLAN.—The terms 'accountable health plan' and
7	'certified health plan' have the meanings given to
8	such terms by section 106.
9	"(2) Employee includes former em-
10	PLOYEE.—The term 'employee' includes a former
11	employee.
12	"(3) Determination of employer con-
13	TRIBUTION.—
14	"(A) In General.—The employer con-
15	tribution to any accountable health plan or cer-
16	tified health plan for any month shall be that
17	portion of the cost of such plan for such month
18	which is incurred by the employer.
19	"(B) Self-insured plan may use an-
20	NUAL ESTIMATES.—An employer who maintains
21	a self-insured health plan may elect (in such
22	manner and at such time as may be provided
23	in regulations) to determine the actual employer
24	contribution under subsection $(b)(1)(A)$ for any

period of not more than 12 months on the basis

of a reasonable estimate of the cost of providing coverage for such month. To the extent practicable, such estimate shall be made on an actuarial basis, and in the making of any such estimate, there shall be taken into account such factors as may be required under regulations.

- "(C) EMPLOYEES ONLY TAKEN INTO ACCOUNT FOR PERIODS COVERED.—For purposes of determining the employer contribution, amounts shall be taken into account with respect to an employee only for periods during which such employee is covered by the plan.
- "(4) Coverage for only part of month.—

 If an employee is covered under an accountable health plan or certified health plan for only a portion of a month, the amount required to be included under subsection (a) in the gross income of such employee with respect to such month shall be an amount which bears the same ratio to the excess employer contribution for such month as such portion bears to the entire month.
- "(5) CERTAIN RELATED EMPLOYERS TREATED AS 1 EMPLOYER.—Rules similar to the rules provided by subsections (b) and (c) of section 414 shall apply.

1	"(6) Month.—The term 'month' means a cal-
2	endar month.
3	"(7) Multiemployer health plan.—The
4	term 'multiemployer health plan' means an account-
5	able health plan which is part of an employee wel-
6	fare benefit plan (within the meaning of section $3(1)$
7	of the Employee Retirement Income Security Act of
8	1974)—
9	"(A) to which more than 1 employer is re-
10	quired to contribute, and
11	"(B) which is maintained pursuant to 1 or
12	more collective bargaining agreements between
13	1 or more employee organizations and more
14	than 1 employer.".
15	(2) CLERICAL AMENDMENT.—The table of sec-
16	tions for part II of subchapter B of chapter 1 is
17	amended by adding at the end the following:
	"Sec. 91. Excess employer contributions to health plans.".
18	(c) Employment Tax Amendments.—
19	(1) GENERAL RULE.—Chapter 25 (relating to
20	general provisions relating to employment taxes) is
21	amended by adding at the end the following new sec-
22	tion:

1	"SEC. 3510. TREATMENT OF EXCESS EMPLOYER CONTRIBU-
2	TIONS.
3	"(a) In General.—For purposes of this subtitle and
4	section 209 of the Social Security Act, any amount re-
5	quired to be included in the gross income of an employee
6	under section 91(a) with respect to any month—
7	"(1) shall be treated as paid in cash to such
8	employee at the close of such month, and
9	"(2) shall not be treated as paid under a health
10	or similar plan of the employer.
11	For purposes of paragraph (1), an employer may elect to
12	prorate any such amount to any payroll period (or portion
13	thereof) covering such month rather than treat it as being
14	paid at the close of such month.
15	"(b) Special Rules in the Case of Self-In-
16	sured Plans.—
17	"(1) Safe harbor for employees whose
18	ESTIMATES ARE AT LEAST 95 PERCENT OF ACTUAL
19	EMPLOYER CONTRIBUTIONS.—In the case of an em-
20	ployer who maintains a self-insured health plan, if
21	for any calendar year the excess of—
22	"(A) the actual employer contributions de-
23	termined under section 91 with respect to all
24	employees for such year, over
25	"(B) the amount estimated by the em-
26	ployer under section 91(d)(3)(B) as the em-

1	ployer contributions with respect to all employ-
2	ees for such year,
3	is not greater than 5 percent of the amount deter-
4	mined under subparagraph (A) then, except as pro-
5	vided in paragraph (2), no penalty shall be imposed
6	under section 6672 on the employer for failure to
7	pay, or to deduct and withhold, any tax imposed by
8	this subtitle on such excess.
9	"(2) Employer must pay certain taxes on
10	EXCESS.—Paragraph (1) shall not apply to any tax
11	imposed, or required to be deducted and withheld,
12	under sections 3111, 3221, 3301, and 3402 on the
13	excess described in paragraph (1) unless the em-
14	ployer pays any such tax within the time prescribed
15	by the Secretary under regulations.
16	"(3) Special rules for employee's social
17	SECURITY TAX AND CREDIT.—In the case of the ex-
18	cess described in paragraph (1)—
19	"(A) no tax shall be imposed by section
20	3101, and
21	"(B) the amount of such excess shall not
22	be taken into account for purposes of section
23	209 of the Social Security Act.
24	"(c) Liability for Withholding and Payment
25	of Tax.—

- "(1) IN GENERAL.—Except as provided in paragraph (2), the applicable payer shall withhold, and be liable for, payment of any tax required to be withheld or paid under this subtitle on any amount described in subsection (a).
 - "(2) Special rules for multiemployer health plans.—In the case of any multiemployer health plan, the plan administrator shall comply with such rules with respect to the withholding of, and liability for, any tax required to be withheld or paid under this subtitle as the Secretary may require by regulations.
 - "(d) Definitions.—For purposes of this section—
 - "(1) APPLICABLE PAYER.—The term 'applicable payer' means the payer of remuneration for services which qualifies the employee for coverage under a multiemployer health plan.
 - "(2) EMPLOYEE.—The term 'employee' does not include a former employee.
 - "(3) MULTIEMPLOYER HEALTH PLAN.—The term 'multiemployer health plan' has the meaning given such term by section 91(d)(7).".
- 23 (2) CLERICAL AMENDMENT.—The table of sec-24 tions for chapter 25 is amended by adding at the 25 end the following new item:

[&]quot;Sec. 3510. Treatment of excess employer contributions.".

1	(d) Effective Dates.—
2	(1) IN GENERAL.—The amendments made by
3	subsections (a) and (b) shall apply to taxable years
4	beginning after December 31, 1995.
5	(2) Employment tax.—The amendments
6	made by subsection (c) shall take effect on and after
7	January 1, 1996.
8	SEC. 202. DEDUCTIONS FOR COSTS OF HEALTH PLANS.
9	(a) Business Expense Deduction for Health
10	Insurance.—Section 162 (relating to trade or business
11	expenses) is amended by redesignating subsection (m) as
12	subsection (n) and by inserting after subsection (l) the fol-
13	lowing new subsection:
14	"(m) Group Health Plans.—The amount of ex-
15	penses paid or incurred by an employer for a group health
16	plan shall not be allowed as a deduction under this sec-
17	tion—
18	"(1) unless the plan is an accountable health
19	plan or certified health plan (as defined in section
20	106),
21	"(2) unless such employer does not vary the
22	amount incurred among plans offered to each em-
23	ployee (other than with respect to the benefits pack-
24	age and family class of enrollment coverage), and

1	"(3) with respect to each employee, to the ex-
2	tent such amount exceeds the applicable dollar limit
3	for such employee (within the meaning of section
4	91(b)(2) (without regard to subparagraph (B) there-
5	of) and determined on an annual basis).".
6	(b) Permanent Extension and Increase in
7	HEALTH INSURANCE TAX DEDUCTION FOR SELF-EM-
8	PLOYED INDIVIDUALS.—
9	(1) PERMANENT EXTENSION OF DEDUCTION.—
10	(A) IN GENERAL.—Subsection (l) of sec-
11	tion 162 (relating to special rules for health in-
12	surance costs of self-employed individuals) is
13	amended by striking paragraph (6).
14	(B) Effective date.—The amendment
15	made by this paragraph shall apply to taxable
16	years beginning after December 31, 1993.
17	(2) Increase in amount of deduction; in-
18	SURANCE PURCHASED MUST MEET CERTAIN STAND-
19	ARDS.—
20	(A) Increase in amount of deduc-
21	TION.—Paragraph (1) of section 162(l) is
22	amended—
23	(i) by striking "25 percent of" and in-
24	serting "100 percent of", and

1	(ii) by striking "dependents." and in-
	v
2	serting "dependents, and only to the extent
3	such amount does not exceed the applica-
4	ble dollar limit for such taxpayer (within
5	the meaning of section 91(b)(2) and deter-
6	mined on an annual basis)."
7	(B) Insurance purchased must meet
8	CERTAIN STANDARDS.—Paragraph (2) of sec-
9	tion 162(l) is amended by adding at the end the
10	following new subparagraph:
11	"(C) Insurance must meet certain
12	STANDARDS.—Paragraph (1) shall apply only to
13	insurance which is an accountable health plan
14	or certified health plan (as defined in section
15	106).".
16	(C) Treatment of multiemployer
17	HEALTH PLANS.—Subsection (I) of section 162
18	is amended by adding at the end the following
19	new paragraph:
20	"(6) Treatment of multiemployer health
21	PLANS.—For purposes of this subsection, an amount
22	paid into a multiemployer health plan (as defined in
23	section 91(d)(7) shall be deemed to be an amount
24	paid for insurance which constitutes medical care.".

1	(c) EFFECTIVE DATE.—Except as provided in sub-
2	section (b)(1)(B), the amendments made by this section
3	shall apply to taxable years beginning after December 31,
4	1995.
5	TITLE III—FINANCING AND RE-
6	FORMING FEDERAL PRO-
7	GRAMS
8	Subtitle A—Medicare
9	SEC. 301. MEDICARE CHOICE.
10	(a) IN GENERAL.—Section 1876 of the Social Secu-
11	rity Act (42 U.S.C. 1395mm) is amended to read as fol-
12	lows:
13	"MEDICARE CHOICE
14	"Sec. 1876. (a) Establishment of Medicare
15	MARKET AREAS.—The Secretary shall establish various
16	medicare market areas within the United States in such
17	manner as to—
18	"(1) ensure that each individual entitled to ben-
19	efits under part A and enrolled under part B, or en-
20	rolled under part B only, resides in a medicare mar-
21	ket area;
22	"(2) maintain all portions of each metropolitan
23	statistical area within one medicare market area;
24	and
25	"(3) maximize the number of such individuals
26	who will have the opportunity for a meaningful

1	choice among competing medicare health plans
2	under contract with the Secretary under this section.
3	"(b) Medicare Health Plans.—
4	"(1) Contracts with medicare health
5	PLANS.—The Secretary shall enter into a contract
6	with any medicare health plan desiring to do busi-
7	ness in a medicare market area and to receive pay-
8	ment under this section, but only if the Secretary
9	certifies that such plan meets the requirements of
10	paragraph (2).
11	"(2) Certification requirements.—Each
12	medicare health plan must—
13	"(A) be certified as an accountable health
14	plan by the appropriate regulatory authority
15	pursuant to title I of the Health Care Reform
16	Act of 1994;
17	"(B) except as provided in paragraph (3),
18	provide those services covered by this title
19	(hereafter in this section referred to as 'medi-
20	care benefits') when medically necessary for a
21	uniform monthly premium for a year;
22	"(C) not discriminate against beneficiaries
23	based on their health status, claims experience,
24	medical history, or other factors that are gen-

1	erally related with utilization of health care
2	services;
3	"(D) demonstrate the ability to provide
4	medicare benefits to all potential enrollees
5	throughout the medicare market area, unless
6	the Secretary determines it appropriate for such
7	plan to provide services to a subset of such
8	market area;
9	"(E) collect and provide such standard in-
10	formation as the Secretary shall prescribe by
11	regulation as necessary to evaluate the perform-
12	ance and quality of such plan, including en-
13	rollee satisfaction, to compare such performance
14	and quality with competing plans, and to pre-
15	pare comparative materials for distribution to
16	beneficiaries;
17	"(F) demonstrate the ability to integrate
18	additional benefits into such plan for qualified
19	medicare beneficiaries as provided in section
20	321 of the Health Care Reform Act of 1994;
21	and
22	"(G) offer the supplementary coverage
23	plans established by the Secretary under sub-
24	section $(g)(3)(B)$.
25	"(3) Cost sharing.—

1	"(A) ACTUARIALLY EQUIVALENT MEDI-
2	CARE BENEFITS.—Each medicare health plan
3	must offer either—
4	"(i) medicare benefits, including the
5	cost-sharing requirements otherwise pro-
6	vided in this title; or
7	"(ii) actuarially equivalent medicare
8	benefits, as established by the Secretary in
9	regulations, which are medicare benefits,
10	but with cost-sharing requirements that
11	are actuarially equivalent to the cost-shar-
12	ing requirements otherwise provided in this
13	title and consistent with common practices
14	among health maintenance organizations
15	and other managed care health plans.
16	In establishing actuarially equivalent medicare
17	benefits, the Secretary shall not include in the
18	calculation any change in costs associated with
19	alternative forms of health care delivery, man-
20	agement, or utilization control.
21	"(B) Out-of-network cost sharing.—
22	Each medicare health plan may require enroll-
23	ees to pay higher cost sharing for services than
24	is otherwise required by this title (or required
25	in the actuarially equivalent alternative) if—

1	"(i) the plan maintains a network of
2	providers for all medicare benefits that
3	would not require higher cost sharing; and
4	"(ii) the plan provides enrollees with
5	such information.
6	"(4) Capacity limits.—Each medicare health
7	plan may apply to have limits placed on the number
8	of beneficiaries that may enroll in the plan in an en-
9	rollment period if the plan can demonstrate—
10	"(A) that enrolling more than the limit
11	would impair the plan's ability to provide serv-
12	ices to other enrollees; and
13	"(B) enrollment in the plan is on a first-
14	come first-served basis, except for individuals
15	enrolled in the prior year.
16	"(c) Employer-Sponsored Health Plans.—
17	"(1) Criteria for Certification.—The Sec-
18	retary shall prescribe, by regulation, criteria for cer-
19	tifying medicare health plans sponsored by employ-
20	ers which will be offered only to current or former
21	employees, including requirements that such health
22	plans—
23	"(A) are certified as accountable health
24	plans pursuant to title I of the Health Care Re-
25	form Act of 1994;

"(B) provide benefits that cover at least those services covered by this title at a premium for the enrollee that does not exceed the base beneficiary premium (as defined pursuant to subsection (f)); and

"(C) are available to all eligible current and former employees in the medicare market area.

"(2) Secondary payer coverage.—To be certified under paragraph (1), employer-sponsored health plans shall accept, at the option of individuals eligible only for secondary coverage under this title pursuant to section 1862(b), a fixed monthly payment from the Secretary to provide such individuals coverage at least actuarially equivalent to the secondary coverage available to such individuals under this title.

"(d) Managing Medicare Choice.—

"(1) Medicare health plan total month-Ly premiums.—Before the beginning of each calendar year, each medicare health plan or employersponsored health plan under contract pursuant to subsection (b) or (c) shall submit to the Secretary the total monthly premium that such plan intends to charge in such year.

1	"(2) Annual open enrollment.—
2	"(A) IN GENERAL.—The Secretary shall
3	provide for an annual open enrollment period
4	during which all individuals entitled to benefits
5	under part A and enrolled under part B, or en-
6	rolled under part B only, residing in a medicare
7	market area—
8	"(i) shall choose enrollment for the
9	next calendar year in—
10	"(I) a medicare health plan in
11	such area,
12	''(II) an employer-sponsored
13	health plan, or
14	"(III) coverage otherwise pro-
15	vided under this title (hereafter in this
16	section referred to as 'medicare fee-
17	for-service'); and
18	"(ii) may choose supplementary bene-
19	fits offered by such health plan or a medi-
20	care supplemental policy (certified under
21	section 1882).
22	"(B) SECONDARY PAYER.—Individuals who
23	are eligible for secondary coverage under this
24	title pursuant to section 1862(b), may not en-
25	roll in a medicare health plan but may enroll in

an employer-sponsored health plan, to which the 1 Secretary shall make a monthly payment, pur-2 suant to subsection (e)(2)(C). 3 "(C) PERIOD OF ENROLLMENT.— "(i) IN GENERAL.—Except as pro-6 vided in clauses (ii), (iii), and (iv), an individual may not choose another enrollment 7 until the next annual period provided 8 under subparagraph (A). 9 "(ii) 10 ENROLLMENT **UPON ELIGI-**BILITY.—The Secretary shall provide an 11 enrollment period of 30 days to any indi-12 vidual beginning 30 days before the date 13 14 such individual first becomes entitled to benefits under part A or enrolled under 15 part B only. Such enrollment shall be ef-16 17 fective on the date of such entitlement. 18 "(iii) TERMINATION OF PLAN.—If a 19 contract for a medicare health plan under this section is terminated during any cal-20 endar year, the Secretary shall provide for 21 22 an enrollment period of 30 days to any individual enrolled in such plan beginning on 23

the date of such termination.

"(iv) Individual no longer 1 2 AREA.—An individual terminating residence in a medicare market area may ter-3 enrollment with the medicare minate health plan of such area as of the beginning of the first calendar month following 6 7 the date on which the request is made for such termination, and the Secretary shall 8 provide for an open enrollment period of 9 30 days to such individual for enrollment 10 11 in the new medicare market area in which such individual resides beginning on the 12 date of such termination. In the case of an 13 14 individual's termination of enrollment, the medicare health plan shall provide the indi-15 vidual with a copy of the written request 16 17 for termination of enrollment and a written 18 explanation of the period (ending on the 19 effective date of the termination) during 20 which the individual continues to be enrolled with the plan and may not receive 21 medicare benefits other than through such 22 23 plan. 24

"(v) EFFECTIVE DATE OF NEW EN-ROLLMENT.—Enrollment under clause (iii)

1	or (iv) shall be effective 30 days after the
2	end of the enrollment period, or, if the
3	Secretary determines that such date is not
4	feasible, such other date as the Secretary
5	specifies.
6	"(D) DEFAULT ENROLLMENT.—
7	"(i) In general.—If an individual
8	does not choose an enrollment option dur-
9	ing an enrollment period under this para-
10	graph, such individual shall be automati-
11	cally enrolled in—
12	"(I) the same option into which
13	such individual enrolled in the preced-
14	ing enrollment period; or
15	"(II) if the individual was not en-
16	rolled in such preceding period, the
17	medicare fee-for-service.
18	"(ii) No medicare health plans in
19	AREA.—If there are no medicare health
20	plans in the medicare market area in
21	which the individual resides, such individ-
22	ual shall be automatically enrolled in the
23	medicare fee-for-service.
24	"(3) Information regarding medicare op-
25	TIONS IN MARKET AREA —

1	"(A) In general.—The Secretary shall
2	provide each individual making an enrollment
3	decision during any enrollment period described
4	in paragraph (2) with the following information,
5	in comparative form, regarding the medicare
6	health plans and medicare fee-for-service avail-
7	able in the medicare market area in which such
8	individual resides:
9	"(i) The individual's premiums for
10	medicare benefits.
11	"(ii) The individual's premiums for
12	any supplementary benefits.
13	"(iii) Enrollee restrictions.
14	"(iv) Quality information, including
15	enrollee satisfaction and health outcomes.
16	"(v) Any other necessary information
17	as determined by the Secretary.
18	"(B) Marketing requirements.—The
19	Secretary shall prescribe the procedures and
20	conditions under which a medicare health plan
21	that has entered into a contract with the Sec-
22	retary under this section may inform individ-
23	uals eligible to enroll under this section with the
24	plan about the plan. No brochures, application
25	forms, or other promotional or informational

1	material may be distributed by such plan to (or
2	for the use of) individuals eligible to enroll with
3	the plan under this section unless—
4	"(i) at least 45 days before its dis-
5	tribution, the plan has submitted the mate-
6	rial to the Secretary for review;
7	"(ii) the material is made available to
8	all individuals eligible to enroll in the medi-
9	care health plan in the medicare market
10	area; and
11	"(iii) the Secretary has not dis-
12	approved the distribution of the material.
13	The Secretary shall review all such material
14	submitted and shall disapprove such material if
15	the Secretary determines, in the Secretary's dis-
16	cretion, that the material is materially inac-
17	curate or misleading or otherwise makes a ma-
18	terial misrepresentation.
19	"(4) Risk adjustments.—
20	"(A) In general.—The Secretary shall
21	adjust the payments made to medicare health
22	plans and employer-sponsored health plans
23	under this title to reflect the relative health
24	risks of classes of beneficiaries enrolled in such
25	plans in the medicare market area. The Sec-

retary may define appropriate classes of beneficiaries, based on age, disability status, and such other factors as the Secretary determines to be appropriate, so as to ensure actuarial equivalence and the efficient delivery of health care. The Secretary may add to, modify, or substitute for such classes, if such changes will improve the determination of actuarial equivalence.

"(B) Penalties for discrimination.—
The Secretary shall have the authority to impose financial penalties on medicare health plans or employer-sponsored health plans that knowingly violate the prohibition against discrimination against potential enrollees based on their health status, claims experience, medical history, or other factors that are generally related with utilization of health care services.

"(5) PAYMENTS TO PLANS.—

"(A) IN GENERAL.—The Secretary shall forward to each medicare health plan or employer-sponsored health plan the medicare per capita rate for the medicare market area, as determined under subsection (e), for every beneficiary enrolled in such plan for that month, ex-

1	cluding any beneficiary premium but reflecting
2	any adjustments required pursuant to para-
3	graph (4)(A).
4	"(B) Collection of Beneficiary Pre-
5	MIUMS AND REBATES.—
6	"(i) Premiums.—Each medicare
7	health plan or employer-sponsored plan
8	shall be responsible for collecting pre-
9	miums owed by beneficiaries for enrolling
10	in such plan, including premiums for medi-
11	care benefits and any supplementary bene-
12	fits.
13	"(ii) Rebates.—Any medicare health
14	plan or employer-sponsored plan which
15	charges a total monthly premium which is
16	less than the medicare per capita rate for
17	an enrollee shall be responsible for paying
18	to such enrollee a rebate equal to the ex-
19	cess medicare per capita rate or may use
20	such rebate to offset any premium owed by
21	the enrollee for any supplementary benefits
22	selected by the enrollee.
23	"(C) Source of payment.—The amounts
24	paid to medicare health plans and employer-
25	sponsored health plans shall be made from the

1	Federal Hospital Insurance Trust Fund and
2	the Supplementary Insurance Trust Fund
3	based on an allocation determined by the Sec-
4	retary.
5	"(e) Medicare Per Capita Rate.—
6	"(1) Announcement.—With respect to each
7	medicare market area, the Secretary shall announce,
8	not later than October 1 (beginning with 1995) the
9	per capita rate that will apply to such market area
10	beginning with the enrollment year (which coincides
11	with the next calendar year).
12	"(2) Per capita rate.—
13	"(A) In general.—Except as provided in
14	subparagraphs (B) and (C), the per capita rate
15	for a medicare market area shall be equal to
16	the lesser of the maximum per capita rate or
17	the sum of—
18	"(i) the excess of—
19	"(I) the benchmark premium for
20	such area, over
21	"(II) the base beneficiary pre-
22	mium for such area; and
23	"(ii) the applicable percentage of the
24	excess of—

1	"(I) the fee-for-service per capita
2	costs (hereafter in this section re-
3	ferred to as 'FFSPCC') for such area,
4	over
5	"(II) such benchmark premium.
6	For purposes of the preceding sentence, the ap-
7	plicable percentage shall be determined by the
8	following table:
	#Enrollment year: Applicable percentage: 1996 90 1997 80 1998 70 1999 60 2000 and thereafter 50.
9	"(B) Secondary payer per capita
10	RATE.—For individuals who are eligible for sec-
11	ondary coverage under this title pursuant to
12	section 1862(b) and elect to enroll in an em-
13	ployer-sponsored health plan, the Secretary
14	shall determine a per capita rate for each medi-
15	care market area equal to the costs of providing
16	secondary coverage to all individuals in such
17	market area divided by the number of individ-
18	uals eligible for such coverage in such market
19	area.
20	"(C) Rural enrollees.—
21	"(i) Five-year bonus.—For enroll-
22	ment periods beginning in 1996 through

2000, the per capita rate in each medicare market area (otherwise determined under this paragraph) shall be increased by 10 percent (without regard to the maximum established under paragraph (3)) with respect to each individual enrolling in a medicare health plan or employer-sponsored health plan who resides in an underserved rural area within such market area, as determined by the Secretary.

"(ii) IMPROVE ACCESS.—The bonus amount paid under this subparagraph shall be used by such health plans to improve access and coordinated service delivery in the underserved rural area in which the enrollee resides. The bonus amount shall not reduce the premiums owed by the enrollee for medicare benefits or any supplementary coverage.

"(iii) Study and recommendations.—The Secretary shall report to the Congress at the end of the 5-year period described in clause (ii) on the status of health care access in underserved rural areas and shall make recommendations re-

1	garding continuation of bonus per capita
2	payments.
3	"(3) Maximum per capita rate.—
4	"(A) IN GENERAL.—Except as provided in
5	subparagraph (E), the maximum per capita
6	rate in any medicare market area shall be the
7	excess of—
8	"(i) the product of—
9	"(I) FFSPCC in all medicare
10	market areas, and
11	"(II) an adjustment factor for
12	such market area; over
13	"(ii) the fee-for-service beneficiary
14	premium required pursuant to subsection
15	(f)(2)(B)(ii).
16	"(B) Adjustment factor.—For pur-
17	poses of subparagraph (A)(i)(II), and except as
18	provided in subparagraph (D):
19	"(i) Ffspcc ratio less than .8.—
20	For medicare market areas with a
21	FFSPCC ratio less than or equal to .8, the
22	adjustment factor shall be .8.
23	"(ii) Ffspcc ratio between .8 and
24	.95.—For medicare market areas with a
25	FFSPCC ratio less than .95 but greater

1	than .8, the adjustment factor shall be the
2	sum of .85, plus—
3	"(I) .1, multiplied by
4	"(II) the ratio of the excess of
5	the FFSPCC ratio over .8, to .15.
6	"(iii) Ffspcc ratio between .95
7	AND 1.05.—For medicare market areas
8	with a FFSPCC ratio of at least .95 but
9	less than 1.05, the adjustment factor shall
10	be the FFSPCC ratio.
11	"(iv) Ffspcc ratio between 1.05
12	AND 1.2.—For medicare market areas with
13	a FFSPCC ratio of at least 1.05 but less
14	than 1.2, the adjustment factor shall be
15	the sum of 1.05, plus—
16	"(I) .1, multiplied by
17	"(II) the ratio of the excess of
18	the FFSPCC ratio over 1.05, to .15.
19	"(v) Ffspcc ratio greater than
20	1.2.—For medicare market areas with a
21	FFSPCC ratio greater than or equal to
22	1.2, the adjustment factor shall be 1.2.
23	"(C) FFSPCC RATIO.—For purposes of
24	subparagraph (B), for each medicare market
25	area, the Secretary shall determine a FFSPCC

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1	ratio by dividing FFSPCC in such market area
2	by FFSPCC for all medicare market areas.
3	"(D) BUDGET NEUTRALITY.—The Sec-
4	retary shall change the adjustment factors as
5	necessary to ensure that total spending under
6	this title shall not exceed the level of spending
7	that would occur if the maximum per capita
8	rate in each medicare market area were equal
9	to the FFSPCC in each such market area.
10	"(E) ALTERNATIVE FORMULA.—The Sec-
11	retary may substitute an alternative formula for
12	determining the maximum rate in each medi-
13	care market area. Such an alternative formula
14	shall generally conform to the pattern of adjust-
15	ment factors specified in subparagraph (B), ex-
16	cept that such formula shall maintain a consist-
17	ent mathematical relationship between the ad-
18	justment factor and the FFSPCC ratio in each
19	such market area in a manner that achieves
20	budget neutrality.
21	"(4) Definitions.—For purposes of this sub-

- $^{\prime\prime}(4)$ Definitions.—For purposes of this subsection:
- "(A) BENCHMARK PREMIUM.—The benchmark premium for a medicare market area shall be equal to the sum of—

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1	"(i) the lowest health plan total
2	monthly premium submitted by a medicare
3	health plan in such area for the enrollment
4	year; and
5	"(ii) the applicable percentage of the
6	excess of—
7	"(I) the average of all medicare
8	health plan total monthly premiums
9	submitted in such area, over
10	"(II) the lowest health plan total
11	monthly premium in such area.
12	For purposes of the preceding sentence, the ap-
13	plicable percentage shall be determined by the
14	following table:
	#Enrollment year: Applicable percentage: 1996 80 1997 60 1998 40 1999 and thereafter 20
15	"(B) FEE-FOR-SERVICE PER CAPITA
16	costs.—The Secretary shall determine
17	FFSPCC for a medicare market area by divid-
18	ing—
19	"(i) the total spending for medicare
20	benefits (not including beneficiary cost
21	sharing) for individuals who reside in such
22	area, who are not enrolled in a medicare
22	area, who are not empheu in a medicare

1	health plan or employer-sponsored health
2	plan, and who are not in secondary payer
3	status; by
4	"(ii) the number of such individuals.
5	The Secretary shall make such other adjust-
6	ments as may be necessary to allow an accurate
7	comparison of FFSPCC for the medicare mar-
8	ket area with total monthly premiums charged
9	by medicare health plans in such area.
10	"(f) Beneficiary Premiums.—For purposes of this
11	section:
12	"(1) Base beneficiary premium.—The base
13	beneficiary premium for each medicare market area
14	shall be equal to the product of—
15	"(A) the ratio of the monthly premium de-
16	termined under section 1839 to the national av-
17	erage cost per beneficiary under this title in
18	1995, as determined by the Secretary; and
19	"(B) the benchmark premium for such
20	area.
21	"(2) Monthly beneficiary premiums.—
22	"(A) Health plan beneficiary pre-
23	MIUM.—To be enrolled for coverage in a medi-
24	care health plan during an enrollment year for

1	medicare benefits, each beneficiary shall pay a
2	monthly premium equal to the excess of—
3	"(i) the premium charged by the plan
4	selected by the beneficiary; over
5	"(ii) the medicare per capita rate in
6	the medicare market area in which the
7	beneficiary resides.
8	"(B) Fee-for-service beneficiary pre-
9	MIUM.—
10	"(i) In general.—To be enrolled for
11	coverage in a medicare fee-for-service in a
12	medicare market area during an enroll-
13	ment year for medicare benefits, each ben-
14	eficiary shall pay a monthly premium equal
15	to the estimated FFSPCC for the medicare
16	market area, multiplied by the ratio deter-
17	mined under paragraph (1)(A).
18	"(g) Supplementary Coverage Plans.—
19	"(1) In general.—The Secretary shall ensure
20	that all supplementary coverage plans meet the re-
21	quirements of this subsection, in addition to any re-
22	quirements that may be applicable under section
23	1882.
24	"(2) Coordination with medicare
25	CHOICE.—Supplementary coverage plans may only

be offered to beneficiaries during the same annual 1 open enrollment period during which beneficiaries 2 select medicare coverage and must be offered to all 3 beneficiaries in the same medicare market area for the same, uniform monthly premium during the en-5 rollment period. 6 7 "(3) STANDARD BENEFITS.— "(A) IN GENERAL.—Medicare health plans 8 may only offer standardized supplementary cov-9 erage plans, as established by the Secretary, 10 11 after consultation with the National Association 12 of Insurance Commissioners. "(B) REQUIRED OPTIONS.—Among the 13 standardized plans, the Secretary shall include 14 15 a plan— "(i) covering only outpatient prescrip-16 17 tion drugs; and 18 "(ii) which, together with medicare

benefits, would resemble coverage typically offered by health maintenance organizations to employer groups, including an annual out-of-pocket maximum beneficiary liability (covering coinsurance, copayments, and deductibles).

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- "(4) ONE SPONSOR.—A sponsor of supplementary coverage may not offer such coverage to a beneficiary selecting a medicare health plan from a different sponsor, except that sponsors of supplementary coverage may offer such coverage to any individual selecting medicare fee-for-service.
 - "(5) Surcharge on Certain Plans.—Notwithstanding any other provision of this section, if an individual chooses to purchase a medicare supplemental policy certified pursuant to section 1882 and the coverage under such policy results in increased costs to the program under this title, the monthly beneficiary premium otherwise applicable under this section shall be increased by a surcharge actuarially equivalent to such increased costs.
 - "(6) DEFINITIONS.—The term 'supplementary coverage plan' means any health insurance coverage offered by a medicare health plan or medicare supplemental policy (as defined in section 1882) that covers health care costs not covered as medicare benefits and for which the enrollee must pay a premium."
- 23 (b) Conforming Amendments.—
- 24 (1) Section 1882(c) of the Social Security Act 25 (42 U.S.C. 1395ss(c)) is amended—

1	(A) by striking "with respect to paragraph
2	(3)" and inserting "with respect to paragraphs
3	(3) and (6)",
4	(B) by striking "and" at the end of para-
5	graph (4),
6	(C) by striking the period at the end of
7	paragraph (5) and inserting "; and", and
8	(D) by adding at the end the following new
9	paragraph:
10	"(6) agrees—
11	"(A) to offer such policy during the annual
12	open enrollment period specified in section
13	1876(c)(2) at a uniform monthly premium to
14	all beneficiaries in a medicare market area es-
15	tablished under section 1876(a); and
16	"(B) not to discriminate against bene-
17	ficiaries based on their health status, claims ex-
18	perience, medical history, or other factors that
19	are generally related with utilization of health
20	care services.''.
21	(2) Section 1882(s) of such Act (42 U.S.C.
22	1395ss(s)) is amended—
23	(A) by striking paragraph (2),

1	(B) by striking "paragraphs (1) and (2)"
2	in paragraph (3) and inserting "paragraph
3	(1)", and
4	(C) by redesignating paragraph (3) as
5	paragraph (2).
6	(3) Section 1839(e) of such Act (42 U.S.C.
7	1395r(e)) is amended to read as follows:
8	"(e) Notwithstanding the provisions of subsection (a),
9	the monthly premium for each individual enrolled under
10	this part for each month—
11	"(1) in 1994 shall be \$41.10;
12	"(2) in 1995 shall be \$46.10; and
13	"(3) after December 1995 shall be an amount
14	equal to 25 percent of the monthly actuarial rate for
15	enrollees age 65 and over, as determined under sub-
16	section (a)(1) and applicable to such month.".
17	(c) Effective Date.—The amendments made by
18	this section shall apply to contracts entered into with re-
19	spect to calendar years beginning after December 31,
20	1995.
21	SEC. 302. OTHER MEDICARE PROVISIONS.
22	(a) Application of Competitive Acquisition for
23	FEE-FOR-SERVICE ITEMS AND SERVICES.—
24	(1) GENERAL RULE.—Part B of title XVIII of
25	the Social Security Act (42 U.S.C. 1395i et seg.) is

- amended by inserting after section 1846 the follow-1 2 ing: "COMPETITIVE ACQUISITION FOR ITEMS AND SERVICES 3 "SEC. 1847. (a) Establishment of Bidding 4 5 AREAS.— "(1) IN GENERAL.—The Secretary shall, in 6 each medicare market area, award a contract or con-7 tracts for the furnishing under this part of the items 8 9 and services described in subsection (c) on or after 10 January 1, 1996. ALTERNATIVE AREAS.—The 11 Secretary 12 may establish areas other than medicare market 13 areas for competitive acquisition of an item or serv-14 ice described in subsection (c), if the establishment 15 of such an area increases the availability and accessibility of suppliers and the probability and amount 16 17 of savings to be realized by the use of such competi-18 tive acquisition in such area. 19 "(b) Awarding of Contracts in Areas.— 20 "(1) IN GENERAL.—The Secretary shall con-21 duct a competition among individuals and entities 22 supplying items and services under this part for each competitive acquisition area established under 23 24 subsection (a) for each class of items and services.
- 25 "(2) CONDITIONS FOR AWARDING CONTRACT.—
 26 The Secretary may not award a contract to any indi-

1	vidual or entity under the competition conducted
2	pursuant to paragraph (1) to furnish an item or
3	service under this part unless the Secretary finds
4	that the individual or entity—
5	"(A) meets quality standards specified by
6	the Secretary for the furnishing of such item or
7	service; and
8	"(B) offers to furnish a total quantity of
9	such item or service that is sufficient to meet
10	the expected need within the competitive acqui-
11	sition area.
12	"(3) CONTENTS OF CONTRACT.—A contract en-
13	tered into with an individual or entity under the
14	competition conducted pursuant to paragraph (1)
15	shall specify (for all of the items and services within
16	a class)—
17	"(A) the quantity of items and services the
18	entity shall provide; and
19	"(B) such other terms and conditions as
20	the Secretary may require.
21	"(c) Services Described.—The items and services
22	to which the provisions of this section shall apply are as
23	follows:
24	"(1) Magnetic resonance imaging tests and
25	computerized axial tomography scans, including a

1	physician's interpretation of the results of such tests
2	and scans.
3	"(2) Oxygen and oxygen equipment.
4	"(3) Clinical diagnostic laboratory tests.
5	"(4) Such other items and services for which
6	the Secretary determines that the use of competitive
7	acquisition under this section will be appropriate and
8	cost-effective.''.
9	(2) Items and services to be furnished
10	ONLY THROUGH COMPETITIVE ACQUISITION.—Sec-
11	tion 1862(a) of such Act (42 U.S.C. 1395y(a)) is
12	amended—
13	(A) by striking "or" at the end of para-
14	graph (15),
15	(B) by striking the period at the end of
16	paragraph (16) and inserting "; or", and
17	(C) by inserting after paragraph (16) the
18	following new paragraph:
19	"(17) where such expenses are for an item or
20	service furnished in a competitive acquisition area
21	(as established by the Secretary under section
22	1847(a)) by an individual or entity other than the
23	supplier with whom the Secretary has entered into
24	a contract under section 1847(b) for the furnishing

of such item or service in that area, unless the Sec-

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retary finds that such expenses were incurred in a case of urgent need.".

(3) REDUCTION IN PAYMENT AMOUNTS IF COM-PETITIVE ACQUISITION FAILS TO ACHIEVE MINIMUM REDUCTION IN PAYMENTS.—Notwithstanding any other provision of title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.), if the establishment of competitive acquisition areas under section 1847 of such Act (as added by paragraph (1)) and the limitation of coverage for items and services under part B of such title (42 U.S.C. 1395j et seq.) to items and services furnished by providers with competitive acquisition contracts under such section does not result in a reduction of at least 10 percent in the projected payment amount that would have applied to the item or service under such part B if the item or service had not been furnished through competitive acquisition under such section, the Secretary shall reduce the payment amount by such percentage as the Secretary determines necessary to result in such a reduction.

(4) EFFECTIVE DATE.—The amendments made by this subsection shall apply to items and services furnished under part B of title XVIII of the Social Security Act (42 U.S.C. 1395j et seq.) on or after January 1, 1995.

(b) Expansion of Centers of Excellence.—

- (1) IN GENERAL.—The Secretary shall use a competitive process to contract with centers of excellence for cataract surgery, coronary artery by-pass surgery, and such other services as the Secretary determines to be appropriate for individuals enrolled in medicare fee-for-service. Payment under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) will be made for services subject to such contracts on the basis of negotiated or all-inclusive rates as follows:
 - (A) The center shall cover services provided in a medicare market area (established pursuant to section 1876(a) of the Social Security Act) for years beginning with fiscal year 1996.
 - (B) The amount of payment made by the Secretary to the center under title XVIII of the Social Security Act (42 U.S.C. et seq.) for services covered under the project shall be less than the aggregate amount of the payments that the Secretary would have made to the center for such services had the project not been in effect.

1	(C) The Secretary shall make payments to
2	the center on such a basis for the following
3	services furnished to individuals enrolled in
4	medicare fee-for-service and entitled to benefits
5	under such title:
6	(i) Facility, professional, and related
7	services relating to cataract surgery.
8	(ii) Coronary artery by-pass surgery
9	and related services.
10	(iii) Such other services as the Sec-
11	retary and the center may agree to cover
12	under the agreement.
13	(2) Rebate of Portion of Savings.—In the
14	case of any services provided under a demonstration
15	project conducted under paragraph (1), the Sec-
16	retary shall make a payment to each individual to
17	whom such services are furnished (at such time and
18	in such manner as the Secretary may provide) in an
19	amount equal to 10 percent of the amount by
20	which—
21	(A) the amount of payment that would
22	have been made by the Secretary under title
23	XVIII of the Social Security Act (42 U.S.C.
24	1395 et seq.) to the center for such services if

1	the services had not been provided under the
2	project, exceeds
3	(B) the amount of payment made by the
4	Secretary under such title to the center for such
5	services.
6	(c) Medicare Secondary Payer Changes.—
7	(1) Extension of data match.—
8	(A) Section $1862(b)(5)(C)$ of the Social
9	Security Act (42 U.S.C. 1395y(b)(5)(C)) is
10	amended by striking clause (iii).
11	(B) Section $6103(l)(12)$ of the Internal
12	Revenue Code of 1986 is amended by striking
13	subparagraph (F).
14	(2) Repeal of sunset on application to
15	DISABLED EMPLOYEES OF EMPLOYERS WITH MORE
16	THAN 100 EMPLOYEES.—Section 1862(b)(1)(B)(iii)
17	of such Act (42 U.S.C. 1395y(b)(1)(B)(iii)), as
18	amended by section 13561(b) of the Omnibus Budg-
19	et Reconciliation Act of 1993, is amended—
20	(A) in the heading, by striking "Sunset"
21	and inserting "Effective date", and
22	(B) by striking ", and before October 1,
23	1998".
24	(3) Extension of period for end stage
25	RENAL DISEASE BENEFICIARIES.—Section

1862(b)(1)(C) of such Act (42)U.S.C. 1 2 1395y(b)(1)(C), as amended by section 13561(c) of the Omnibus Budget Reconciliation Act of 1993, is 3 amended in the second sentence by striking "and on 4 or before October 1, 1998,". 5 6 (d) REDUCTION IN UPDATE FOR INPATIENT HOS-PITAL SERVICES.—Section 1886(b)(3)(B)(i) of the Social 8 Security Act (42 U.S.C. 1395ww(b)(3)(B)(i)), as amended by section 13501(a)(1) of the Omnibus Budget Reconciliation Act of 1993, is amended— 10 11 (1) in subclause (XII)— (A) by striking "fiscal year 1997" and in-12 serting "for each of the fiscal years 1997 13 through 2000", and 14 (B) by striking "0.5 percentage point" and 15 inserting "2.0 percentage points"; and 16 17 (2) in subclause (XIII), by striking "fiscal year 18 1998" and inserting "fiscal year 2003". 19 (e) REDUCTION IN ADJUSTMENT FOR INDIRECT 20 MEDICAL EDUCATION.— 21 (1) IN GENERAL.—Section 1886(d)(5)(B)(ii) of 22 the Social Security Act (42)U.S.C. 23 1395ww(d)(5)(B)(ii) is amended to read as follows: "(ii) For purposes of clause (i)(II), the indirect 24 25 teaching adjustment factor is equal to c * (((1+r)

- to the nth power) 1), where 'r' is the ratio of the hospital's full-time equivalent interns and residents to beds and 'n' equals .405. For discharges occurring on or after—

 "(I) May 1, 1986, and before October 1,
- 6 1995, 'c' is equal to 1.89, and
- 7 "(II) October 1, 1995, 'c' is equal to 8 0.74.".
- 9 (2) NO RESTANDARDIZATION OF PAYMENT
 10 AMOUNTS REQUIRED.—Section 1886(d)(2)(C)(i) of
 11 such Act (42 U.S.C. 1395ww(d)(2)(C)(i)) is amend12 ed by striking "of 1985" and inserting "of 1985,
 13 but not taking into account the amendments made
 14 by section 302(e)(1) of the Health Care Reform Act
 15 of 1994".
- 16 (f) Elimination of Bad Debt Recognition for 17 Hospital Services.—
- 18 (1) IN GENERAL.—Effective October 1, 1995, 19 in making any payment to hospitals under title 20 XVIII of the Social Security Act (42 U.S.C. 1395 et seq.), the Secretary shall discontinue payments 21 22 under title XVIII of such Act to providers of service 23 for reasonable costs relating to unrecovered costs associated with unpaid deductible and coinsurance 24 25 amounts incurred under such title.

1	(2) Conforming amendments.—
2	(A) IN GENERAL.—(i) Subsection (c) of
3	section 4008 of the Omnibus Budget Reconcili-
4	ation Act of 1987 is repealed.
5	(ii) Section 1833 of the Social Security Act
6	(42 U.S.C. 1395l) is amended—
7	(I) in subsection $(l)(5)$, by striking
8	subparagraph (C), and
9	(II) in subsection (r), by striking
10	paragraph (4).
11	(B) EFFECTIVE DATE.—The amendments
12	made by subparagraph (A) shall take effect on
13	October 1, 1995.
14	(g) Extension of Freeze on Updates to Rou-
15	TINE SERVICE COSTS OF SKILLED NURSING FACILI-
16	TIES.—
17	(1) Payments based on cost limits.—Sec-
18	tion 1888(a) of the Social Security Act (42 U.S.C.
19	1395yy(a)) is amended by striking "112 percent"
20	each place it appears and inserting "100 percent
21	(adjusted by such amount as the Secretary deter-
22	mines to be necessary to preserve the savings result-
23	ing from the enactment of section 13503(a)(1) of
24	the Omnibus Budget Reconciliation Act of 1993)".

1	(2) Payments determined on prospective
2	BASIS.—Section $1888(d)(2)(B)$ of such Act (42)
3	U.S.C. 1395yy(d)(2)(B)) is amended by striking
4	"105 percent" and inserting "100 percent (adjusted
5	by such amount as the Secretary determines to be
6	necessary to preserve the savings resulting from the
7	enactment of section 13503(b) of the Omnibus
8	Budget Reconciliation Act of 1993)".
9	(3) EFFECTIVE DATE.—The amendments made
10	by paragraphs (1) and (2) shall apply to cost report-
11	ing periods beginning on or after October 1, 1995.
12	(h) Establishment of Cumulative Expendi-
13	TURE GOALS FOR PHYSICIAN SERVICES.—
14	(1) Use of cumulative performance
15	STANDARD.—Section 1848(f)(2) of the Social Secu-
16	rity Act (42 U.S.C. 1395w-4(f)(2)) is amended—
17	(A) in subparagraph (A)—
18	(i) in the heading, by striking "IN
19	GENERAL" and inserting "FISCAL YEARS
20	1991 THROUGH 1994.—'',
21	(ii) in the matter preceding clause (i),
22	by striking "a fiscal year (beginning with
23	fiscal year 1991)" and inserting "fiscal
24	years 1991, 1992, 1993, and 1994", and

1	(iii) in the matter following clause
2	(iv), by striking "subparagraph (B)" and
3	inserting "subparagraph (C)";
4	(B) in subparagraph (B), by striking "sub-
5	paragraph (A)" and inserting "subparagraphs
6	(A) and (B)";
7	(C) by redesignating subparagraphs (B)
8	and (C) as subparagraphs (C) and (D); and
9	(D) by inserting after subparagraph (A)
10	the following new subparagraph:
11	"(B) FISCAL YEARS BEGINNING WITH FIS-
12	CAL YEAR 1995.—Unless Congress otherwise
13	provides, the performance standard rate of in-
14	crease, for all physicians' services and for each
15	category of physicians' services, for a fiscal year
16	beginning with fiscal year 1995 shall be equal
17	to the performance standard rate of increase
18	determined under this paragraph for the pre-
19	vious fiscal year, increased by the product of-
20	"(i) 1 plus the Secretary's estimate of
21	the weighted average percentage increase
22	(divided by 100) in the fees for all physi-
23	cians' services or for the category of physi-
24	cians' services, respectively, under this part

for portions of calendar years included in 1 the fiscal year involved, 2 "(ii) 1 plus the Secretary's estimate of 3 the percentage increase or decrease (divided by 100) in the average number of individuals enrolled under this part (other 6 than HMO enrollees) from the previous fis-7 cal year to the fiscal year involved, 8 "(iii) 1 plus the Secretary's estimate 9 of the average annual percentage growth 10 (divided by 100) in volume and intensity of 11 all physicians' services or of the category 12 of physicians' services, respectively, under 13 this part for the 5-fiscal-year period ending 14 15 with the preceding fiscal year (based upon information contained in the most recent 16 17 annual report made pursuant to section 18 1841(b)(2), and 19 "(iv) 1 plus the Secretary's estimate 20 of the percentage increase or decrease (divided by 100) in expenditures for all physi-21 22 cians' services or of the category of physicians' services, respectively, in the fiscal 23 year (compared with the previous fiscal 24

year) which are estimated to result from

1	changes in law or regulations affecting the
2	percentage increase described in clause (i)
3	and which is not taken into account in the
4	percentage increase described in clause (i),
5	minus 1, multiplied by 100, and reduced by the
6	performance standard factor (specified in sub-
7	paragraph (C)).".
8	(2) Treatment of default update.—
9	(A) IN GENERAL.—Section 1848(d)(3)(B)
10	of such Act (42 U.S.C. 1395w-4(d)(3)(B)) is
11	amended—
12	(i) in clause (i)—
13	(I) in the heading, by striking
14	"In general" and inserting "1992
15	THROUGH 1996", and
16	(II) by striking "for a year" and
17	inserting ''for 1992, 1993, 1994,
18	1995, and 1996"; and
19	(ii) by adding after clause (ii) the fol-
20	lowing new clause:
21	"(iii) Years beginning with 1997.—
22	"(I) IN GENERAL.—The update
23	for a category of physicians' services
24	for a year beginning with 1997 pro-
25	vided under subparagraph (A) shall be

1	increased or decreased by the same
2	percentage by which the cumulative
3	percentage increase in actual expendi-
4	tures for such category of physicians'
5	services for such year was less or
6	greater, respectively, than the per-
7	formance standard rate of increase
8	(established under subsection (f)) for
9	such category of services for such
10	year.
11	"(II) CUMULATIVE PERCENTAGE
12	INCREASE DEFINED.—In subclause
13	(I), the 'cumulative percentage in-
14	crease in actual expenditures' for a
15	year shall be equal to the product of
16	the adjusted increases for each year
17	beginning with 1995 up to and includ-
18	ing the year involved, minus 1 and
19	multiplied by 100. In the previous
20	sentence, the 'adjusted increase' for a
21	year is equal to 1 plus the percentage
22	increase in actual expenditures for the
23	year.''.
24	(B) Conforming Amendment.—Section
25	1848(d)(3)(A)(i) of such Act (42 IISC

1	1395w-4(d)(3)(A)(i)) is amended by striking
2	"subparagraph (B)" and inserting "subpara-
3	graphs (B) and (C)".
4	(i) Limitations on Payment for Physicians'
5	SERVICES FURNISHED BY HIGH-COST HOSPITAL MEDI-
6	cal Staffs.—
7	(1) In general.—
8	(A) Limitations described.—Part B of
9	title XVIII of the Social Security Act (42
10	U.S.C. 1395j et seq.), as amended by section
11	302(a)(1), is amended by inserting after section
12	1848 the following new section:
13	"LIMITATIONS ON PAYMENT FOR PHYSICIANS" SERVICES
14	FURNISHED BY HIGH-COST HOSPITAL MEDICAL STAFFS
15	"Sec. 1849. (a) Services Subject to Reduc-
16	TION.—
17	"(1) DETERMINATION OF HOSPITAL-SPECIFIC
18	PER ADMISSION RELATIVE VALUE.—Not later than
19	October 1 of each year (beginning with 1997), the
20	Secretary shall determine for each hospital—
21	"(A) the hospital-specific per admission
22	relative value under subsection $(b)(2)$ for the
23	following year; and
24	"(B) whether such hospital-specific relative
25	value is projected to exceed the allowable aver-
26	age per admission relative value applicable to

the hospital for the following year under subsection (b)(1).

"(2) REDUCTION FOR SERVICES AT HOSPITALS EXCEEDING ALLOWABLE AVERAGE PER ADMISSION RELATIVE VALUE.—If the Secretary determines (under paragraph (1)) that a medical staff's hospital-specific per admission relative value for a year (beginning with 1998) is projected to exceed the allowable average per admission relative value applicable to the medical staff for the year, the Secretary shall reduce (in accordance with subsection (c)) the amount of payment otherwise determined under this part for each physician's service furnished during the year to an inpatient of the hospital by an individual who is a member of the hospital's medical staff.

"(3) Timing of determination; notice to hospitals and carriers.—Not later than October 1 of each year (beginning with 1997), the Secretary shall notify the medical executive committee of each hospital (as set forth in the Standards of the Joint Commission on the Accreditation of Health Organizations) of the determinations made with respect to the medical staff under paragraph (1).

1	"(b) Determination of Allowable Average
2	PER ADMISSION RELATIVE VALUE AND HOSPITAL-SPE-
3	CIFIC PER ADMISSION RELATIVE VALUES.—
4	"(1) Allowable average per admission
5	RELATIVE VALUE.—
6	"(A) Urban hospitals.—In the case of a
7	hospital located in an urban area, the allowable
8	average per admission relative value established
9	under this subsection for a year is equal to 125
10	percent (or 120 percent for years after 1999) of
11	the median of 1996 hospital-specific per admis-
12	sion relative values determined under paragraph
13	(2) for all hospital medical staffs.
14	"(B) RURAL HOSPITALS.—In the case of a
15	hospital located in a rural area, the allowable
16	average per admission relative value established
17	under this subsection for 1998 and each suc-
18	ceeding year, is equal to 140 percent of the me-
19	dian of the 1996 hospital-specific per admission
20	relative values determined under paragraph (2)
21	for all hospital medical staffs.
22	"(2) Hospital-specific per admission rel-
23	ATIVE VALUE.—
24	"(A) In general.—The hospital-specific
25	per admission relative value projected for a hos-

pital (other than a teaching hospital) for a calendar year, shall be equal to the average per admission relative value (as determined under section 1848(c)(2)) for physicians' services furnished to inpatients of the hospital by the hospital's medical staff (excluding interns and residents) during the second year preceding such calendar year, adjusted for variations in casemix and disproportionate share status among hospitals (as determined by the Secretary under subparagraph (C)).

"(B) Special Rule for Teaching Hospitals are status are relative, value

"(B) Special rule for teaching hospitals.—The hospital-specific relative value projected for a teaching hospital in a calendar year shall be equal to the sum of—

"(i) the average per admission relative value (as determined under section 1848(c)(2)) for physicians' services furnished to inpatients of the hospital by the hospital's medical staff (excluding interns and residents) during the second year preceding such calendar year; and

"(ii) the equivalent per admission relative value (as determined under section 1848(c)(2)) for physicians' services fur-

nished to inpatients of the hospital by interns and residents of the hospital during the second year preceding such calendar year, adjusted for variations in case-mix, disproportionate share status, and teaching status among hospitals (as determined by the Secretary under subparagraph (C)). The Secretary shall determine such equivalent relative value unit per admission for interns and residents based on the best available data for teaching hospitals and may make such adjustment in the aggregate.

"(C) Adjustment for teaching and disproportionate share hospitals.—The Secretary shall adjust the allowable per admission relative values otherwise determined under this paragraph to take into account the needs of teaching hospitals and hospitals receiving additional payments under subparagraphs (F) and (G) of section 1886(d)(5). The adjustment for teaching status or disproportionate share shall not be less than zero.

24 "(c) Amount of Reduction.—The amount of pay-25 ment otherwise made under this part for a physician's

- 1 service that is subject to a reduction under subsection (a)
- 2 during a year shall be reduced 15 percent, in the case of
- 3 a service furnished by a member of the medical staff of
- 4 the hospital for which the Secretary determines under sub-
- 5 section (a)(1) that the hospital medical staff's projected
- 6 relative value per admission exceeds the allowable average
- 7 per admission relative value.
- 8 "(d) Reconciliation of Reductions Based on
- 9 HOSPITAL-SPECIFIC RELATIVE VALUE PER ADMISSION
- 10 WITH ACTUAL RELATIVE VALUES.—
- 11 "(1) DETERMINATION OF ACTUAL AVERAGE
- 12 PER ADMISSION RELATIVE VALUE.—Not later than
- October 1 of each year (beginning with 1999), the
- 14 Secretary shall determine the actual average per ad-
- mission relative value (as determined pursuant to
- section 1848(c)(2)) for the physicians' services fur-
- 17 nished by members of a hospital's medical staff to
- inpatients of the hospital during the previous year,
- on the basis of claims for payment for such services
- that are submitted to the Secretary not later than
- 90 days after the last day of such previous year. The
- actual average per admission shall be adjusted by
- the appropriate case-mix, disproportionate share fac-
- tor, and teaching factor for the hospital medical
- staff (as determined by the Secretary under sub-

section (b)(2)(C)). Notwithstanding any other provision of this title, no payment may be made under this part for any physician's service furnished by a member of a hospital's medical staff to an inpatient of the hospital during a year unless the hospital submits a claim to the Secretary for payment for such service not later than 90 days after the last day of the year.

"(2) RECONCILIATION WITH REDUCTIONS TAKEN.—In the case of a hospital for which the payment amounts for physicians' services furnished by members of the hospital's medical staff to inpatients of the hospital were reduced under this section for a year—

"(A) if the actual average per admission relative value for such hospital's medical staff during the year (as determined by the Secretary under paragraph (1)) did not exceed the allowable average per admission relative value applicable to the hospital's medical staff under subsection (b)(1) for the year, the Secretary shall reimburse the fiduciary agent for the medical staff by the amount by which payments for such services were reduced for the year under

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subsection (c), including interest at an appropriate rate determined by the Secretary;

> "(B) if the actual average per admission relative value for such hospital's medical staff during the year is less than 15 percentage points above the allowable average per admission relative value applicable to the hospital's medical staff under subsection (b)(1) for the year, the Secretary shall reimburse the fiduciary agent for the medical staff, as a percent of the total allowed charges for physicians' services performed in such hospital (prior to the withhold), the difference between 15 percentage points and the actual number of percentage points that the staff exceeds the limit allowable average per admission relative value, including interest at an appropriate rate determined by the Secretary; and

> "(C) if the actual average per admission relative value for such hospital's medical staff during the year exceeded the allowable average per admission relative value applicable to the hospital's medical staff by 15 percentage points or more, none of the withhold is paid to the fiduciary agent for the medical staff.

"(3) Medical executive committee of a hospital whose medical staff is projected to exceed the allowable relative value per admission for a year, shall have one year from the date of notification that such medical staff is projected to exceed the allowable relative value per admission to designate a fiduciary agent for the medical staff to receive and disburse any appropriate withhold amount made by the carrier.

"(4) ALTERNATIVE REIMBURSEMENT TO MEMBERS OF STAFF.—At the request of a fiduciary agent for the medical staff, if the fiduciary agent for the medical staff is owed the reimbursement described in paragraph (2)(B) for excess reductions in payments during a year, the Secretary shall make such reimbursement to the members of the hospital's medical staff, on a pro-rata basis according to the proportion of physicians' services furnished to inpatients of the hospital during the year that were furnished by each member of the medical staff.

22 "(e) Definitions.—In this section, the following 23 definitions apply:

1	"(1) MEDICAL STAFF.—An individual furnish-
2	ing a physician's service is considered to be on the
3	medical staff of a hospital—
4	"(A) if (in accordance with requirements
5	for hospitals established by the Joint Commis-
6	sion on Accreditation of Health Organiza-
7	tions)—
8	"(i) the individual is subject to by-
9	laws, rules, and regulations established by
10	the hospital to provide a framework for the
11	self-governance of medical staff activities;
12	"(ii) subject to such bylaws, rules, and
13	regulations, the individual has clinical
14	privileges granted by the hospital's govern-
15	ing body; and
16	''(iii) under such clinical privileges,
17	the individual may provide physicians'
18	services independently within the scope of
19	the individual's clinical privileges, or
20	"(B) if such physician provides at least one
21	service to a medicare beneficiary in such hos-
22	pital.
23	"(2) Rural Area; urban Area.—The terms
24	'rural area' and 'urban area' have the meaning given
25	such terms under section $1886(d)(2)(D)$.

1	"(3) TEACHING HOSPITAL.—The term 'teaching
2	hospital' means a hospital which has a teaching pro-
3	gram approved as specified in section 1861(b)(6).".
4	(B) Conforming Amendments.—(i) Sec-
5	tion 1833(a)(1)(N) of such Act (42 U.S.C.
6	1395l(a)(1)(N)) is amended by inserting "(sub-
7	ject to reduction under section 1849)" after
8	"1848(a)(1)".
9	(ii) Section 1848(a)(1)(B) of such Act (42
10	U.S.C. $1395w-4(a)(1)(B)$) is amended by strik-
11	ing "this subsection," and inserting "this sub-
12	section and section 1849,".
13	(2) Requiring physicians to identify hos-
14	PITAL AT WHICH SERVICE FURNISHED.—Section
15	1848(g)(4)(A)(i) of such Act (42 U.S.C. 1395w-
16	4(g)(4)(A)(i)) is amended by striking "beneficiary,"
17	and inserting "beneficiary (and, in the case of a
18	service furnished to an inpatient of a hospital, report
19	the hospital identification number on such claim
20	form),".
21	(3) Effective date.—The amendments made
22	by this subsection shall apply to services furnished
23	on or after January 1, 1998.
24	(j) Imposition of Coinsurance on Laboratory
25	Services.—

1	(1) In GENERAL.—Paragraphs (1)(D) and
2	(2)(D) of section 1833(a) of the Social Security Act
3	(42 U.S.C. 1395l(a)) are each amended—
4	(A) by striking "(or 100 percent" and all
5	that follows through "the first opinion)", and
6	(B) by striking "100 percent of such nego-
7	tiated rate" and inserting "80 percent of such
8	negotiated rate".
9	(2) Effective date.—The amendments made
10	by paragraph (1) shall apply to tests furnished on
11	or after January 1, 1995.
12	(k) REDUCTION IN ROUTINE COST LIMITS FOR
13	Home Health Services.—
14	(1) REDUCTION IN UPDATE TO MAINTAIN
15	FREEZE IN 1996.—Section $1861(v)(1)(L)(i)$ of the
16	Social Security Act (42 U.S.C. $1395x(v)(1)(L)(i)$) is
17	amended—
18	(A) in subclause (II), by striking "or" at
19	the end,
20	(B) in subclause (III), by striking "112
21	percent," and inserting "and before July 1,
22	1996, 112 percent, or'', and
<i></i>	1990, 112 percent, or , and
23	(C) by inserting after subclause (III) the

1	"(IV) July 1, 1996, 100 percent (adjusted by
2	such amount as the Secretary determines to be nec-
3	essary to preserve the savings resulting from the en-
4	actment of section 13564(a)(1) of the Omnibus
5	Budget Reconciliation Act of 1993),".
6	(2) Basing limits in subsequent years on
7	MEDIAN OF COSTS.—
8	(A) IN GENERAL.—Section
9	1861(v)(1)(L)(i) of such Act (U.S.C.
10	1395x(v)(1)(L)(i), as amended by paragraph
11	(1), is amended in the matter following
12	subclause (IV) by striking "the mean" and in-
13	serting "the median".
14	(B) Effective date.—The amendment
15	made by subparagraph (A) shall apply to cost
16	reporting periods beginning on or after July 1,
17	1997.
18	(l) Imposition of Copayment for Certain Home
19	HEALTH VISITS.—
20	(1) In general.—
21	(A) PART A.—Section 1813(a) of the So-
22	cial Security Act (42 U.S.C. 1395e(a)) is
23	amended by adding at the end the following
24	new paragraph:

1	"(5) The amount payable for home health services
2	furnished to an individual under this part shall be reduced
3	by a copayment amount equal to 10 percent of the average
4	of all per visit costs for home health services furnished
5	under this title determined under section $1861(v)(1)(L)$
6	(as determined by the Secretary on a prospective basis for
7	services furnished during a calendar year), unless such
8	services were furnished to the individual during the 30-
9	day period that begins on the date the individual is dis-
10	charged as an inpatient from a hospital.".
11	(B) PART B.—Section 1833(a)(2) of such
12	Act (42 U.S.C. 1395l(a)(2)) is amended—
13	(i) in subparagraph (A), by striking
14	"to home health services," and by striking
15	the comma after "opinion",
16	(ii) in subparagraph (D), by striking
17	"and" at the end,
18	(iii) in subparagraph (E), by striking
19	the semicolon at the end and inserting ";
20	and", and
21	(iv) by adding at the end the following
22	new subparagraph:
23	"(F) with respect to home health serv-
24	ices—
25	"(i) the lesser of —

1	"(I) the reasonable cost of such
2	services, as determined under section
3	1861(v), or
4	"(II) the customary charges with
5	respect to such services,
6	less the amount a provider may charge as
7	described in clause (ii) of section
8	1866(a)(2)(A),
9	"(ii) if such services are furnished by
10	a public provider of services, or by another
11	provider which demonstrates to the satis-
12	faction of the Secretary that a significant
13	portion of its patients are low income (and
14	requests that payment be made under this
15	clause), free of charge or at nominal
16	charges to the public, the amount deter-
17	mined in accordance with section
18	1814(b)(2), or
19	"(iii) if (and for so long as) the condi-
20	tions described in section 1814(b)(3) are
21	met, the amounts determined under the re-
22	imbursement system described in such sec-
23	tion,
24	less a copayment amount equal to 10 percent of
25	the average of all per visit costs for home

1	health services furnished under this title deter-
2	mined under section $1861(v)(1)(L)$ (as deter-
3	mined by the Secretary on a prospective basis
4	for services furnished during a calendar year),
5	unless such services were furnished to the indi-
6	vidual during the 30-day period that begins on
7	the date the individual is discharged as an inpa-
8	tient from a hospital;".
9	(C) Provider charges.—Section
10	1866(a)(2)(A)(i) of such Act (42 U.S.C.
11	1395cc(a)(2)(A)(i)) is amended—
12	(i) by striking "deduction or coinsur-
13	ance" and inserting "deduction, coinsur-
14	ance, or copayment", and
15	(ii) by striking "or (a)(4)" and insert-
16	ing " $(a)(4)$, or $(a)(5)$ ".
17	(2) Effective date.—The amendments made
18	by paragraph (1) shall apply to home health services
19	furnished on or after July 1, 1995.
20	(m) REDUCTION IN HOSPITAL OUTPATIENT SERV-
21	ICES THROUGH ESTABLISHMENT OF PROSPECTIVE PAY-
22	MENT SYSTEM.—
23	(1) IN GENERAL.—Section 1833(a)(2)(B) of the
24	Social Security Act (42 U.S.C. 1395l(a)(2)(B)) is
25	amended by striking "section 1886)—" and all that

- follows and inserting the following: "section 1886), 1 2 an amount equal to a prospectively determined payment rate established by the Secretary that provides 3 for payments for such items and services to be based upon a national rate adjusted to take into account 5 the relative costs of furnishing such items and serv-6 7 ices in various geographic areas, except that for items and services furnished during cost reporting 8 9 periods (or portions thereof) in years beginning with 1995, such amount shall be equal to 90 percent of 10
- 13 (2) ESTABLISHMENT OF PROSPECTIVE PAY14 MENT SYSTEM.—Not later than July 1, 1995, the
 15 Secretary shall establish the prospective payment
 16 system for hospital outpatient services necessary to
 17 carry out section 1833(a)(2)(B) of the Social Secu18 rity Act (as amended by paragraph (1)).

the amount that would otherwise have been deter-

- 19 (3) EFFECTIVE DATE.—The amendment made 20 by paragraph (1) shall apply to items and services 21 furnished on or after July 1, 1995.
- 22 SEC. 303. INCOME-TESTED MEDICARE PREMIUMS.
- 23 (a) IN GENERAL.—Subchapter A of chapter 1 of the 24 Internal Revenue Code of 1986 (relating to determination

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mined:".

- 1 of tax liability) is amended by adding at the end the fol-
- 2 lowing new part:

3 "PART VIII—CERTAIN MEDICARE SUBSIDIES

4 RECEIVED BY HIGH-INCOME INDIVIDUALS

"Sec. 59B. Recapture of certain medicare subsidies.

5	"SEC. 59B. RECAPTURE OF CERTAIN MEDICARE SUBSIDIES.
6	"(a) Imposition of Recapture Amount.—In the
7	case of an individual, if the modified adjusted gross in-
8	come of the taxpayer for the taxable year exceeds the
9	threshold amount, such taxpayer shall pay (in addition to
10	any other amount imposed by this subtitle) a recapture
11	amount for such taxable year equal to the aggregate of
12	the Medicare recapture amounts (if any) for months dur-
13	ing such year that a premium is paid under section 1876
14	of the Social Security Act for the coverage of the individ-
15	ual under such title.
16	"(b) Medicare Recapture Amount for
17	MONTH.—For purposes of this section, the Medicare re-
18	capture amount for any month is the amount equal to the
19	excess of—
20	"(1) either—
21	"(A) the total monthly premium charged
22	by the medicare health plan in which the indi-
23	vidual was enrolled (as determined under sec-
24	tion 1876(d)(1) of the Social Securty Act), or

1	"(B) the fee-for-service per capita costs (as
2	defined in section $1876(e)(4)(B)$ of such Act)
3	for individuals enrolled in medicare fee-for-serv-
4	ice during the month in the medicare market
5	area in which the individual was residing, over
6	"(2) the sum of—
7	"(A) the monthly beneficiary premium
8	owed by the individual (as determined by sec-
9	tion 1876(f)(2) of such Act), and
10	"(B) 50 percent of the benchmark pre-
11	mium in the medicare market area in which the
12	individual was residing (as determined under
13	section $1876(e)(4)(A)$ of such Act).
14	"(c) Phase In of Recapture Amount.—If the
15	modified adjusted gross income of the taxpayer for any
16	taxable year exceeds the threshold amount by less than
17	\$25,000, the recapture amount imposed by this section for
18	such taxable year shall be an amount which bears the
19	same ratio to the recapture amount which would (but for
20	this subsection) be imposed by this section for such tax-
21	able year as such excess bears to \$25,000.
22	"(d) Other Definitions and Special Rules.—
23	For purposes of this section—
24	"(1) Threshold amount.—The term 'thresh-
25	old amount' means—

1	"(A) except as otherwise provided in this
2	paragraph, \$75,000,
3	"(B) \$100,000 in the case of a joint re-
4	turn, and
5	"(C) zero in the case of a taxpayer who—
6	"(i) is married (as determined under
7	section 7703) but does not file a joint re-
8	turn for such year, and
9	"(ii) does not live apart from his
10	spouse at all times during the taxable year.
11	"(2) Modified adjusted gross income.—
12	The term 'modified adjusted gross income' means
13	adjusted gross income—
14	"(A) determined without regard to sections
15	135, 911, 931, and 933, and
16	"(B) increased by the amount of interest
17	received or accrued by the taxpayer during the
18	taxable year which is exempt from tax.
19	"(3) JOINT RETURNS.—In the case of a joint
20	return—
21	"(A) the recapture amount under sub-
22	section (a) shall be the sum of the recapture
23	amounts determined separately for each spouse,
24	and

1	"(B) subsections (a) and (c) shall be ap-
2	plied by taking into account the combined modi-
3	fied adjusted gross income of the spouses.
4	"(4) Coordination with other provi-
5	SIONS.—
6	"(A) Treated as tax for subtitle f.—
7	For purposes of subtitle F, the recapture
8	amount imposed by this section shall be treated
9	as if it were a tax imposed by section 1.
10	"(B) Not treated as tax for certain
11	PURPOSES.—The recapture amount imposed by
12	this section shall not be treated as a tax im-
13	posed by this chapter for purposes of determin-
14	ing—
15	"(i) the amount of any credit allow-
16	able under this chapter, or
17	"(ii) the amount of the minimum tax
18	under section 55.
19	"(C) Treated as payment for medical
20	INSURANCE.—The recapture amount imposed
21	by this section shall be treated as an amount
22	paid for insurance covering medical care, within
23	the meaning of section 213(d).".
24	(b) Transfers to Medicare Trust Funds.—

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- (1) IN GENERAL.—There are hereby appropriated to the Hospital Insurance and the Supplemental Medical Insurance Trust Funds amounts equivalent to the aggregate increase in liabilities under chapter 1 of the Internal Revenue Code of 1986 which is attributable to the application of section 59B(a)(1) of such Code, as added by this section.
 - (2) Transfers.—The amounts appropriated by paragraph (1) shall be transferred from time to time (but not less frequently than quarterly) from the general fund of the Treasury on the basis of estimates made by the Secretary of the Treasury of the amounts referred to in paragraph (1), and shall be allocated between the Hospital Insurance and the Supplemental Medical Insurance Trust Funds according to a formula established by the Secretary of Health and Human Services. Any quarterly payment shall be made on the first day of such quarter and shall take into account the recapture amounts referred to in such section 59B(a)(1) for such quarter. Proper adjustments shall be made in the amounts subsequently transferred to the extent prior estimates were in excess of or less than the amounts required to be transferred.

1	(c) Reporting Requirements.—
2	(1) Paragraph (1) of section 6050F(a) of the
3	Internal Revenue Code of 1986 (relating to returns
4	relating to social security benefits) is amended by
5	striking "and" at the end of subparagraph (B) and
6	by inserting after subparagraph (C) the following
7	new subparagraph:
8	"(D) the number of months during the cal-
9	endar year for which a premium was paid under
10	section 1876 of the Social Security Act for the
11	coverage of such individual under such part,
12	and".
13	(2) Paragraph (2) of section 6050F(b) of such
14	Code (relating to statements to be furnished with re-
15	spect to whom information is required) is amended
16	to read as follows:
17	"(2) the information required to be shown on
18	such return with respect to such individual.".
19	(3) Subparagraph (A) of section $6050F(c)(1)$ of
20	such Code (defining appropriate Federal official) is
21	amended by inserting before the comma "and in the

case of the information specified in subsection

(a)(1)(D)".

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1	(4) The heading for section 6050F of such
2	Code is amended by inserting "AND MEDICARE
3	COVERAGE " before the period.
4	(5) The item relating to section 6050F in the
5	table of sections for subpart B of part III of sub-
6	chapter A of chapter 61 is amended by inserting
7	"and Medicare coverage" before the period.
8	(d) Waiver of Certain Estimated Tax Pen-
9	ALTIES.—No addition to tax shall be imposed under sec-
10	tion 6654 of the Internal Revenue Code of 1986 (relating
11	to failure to pay estimated income tax) for any period be-
12	fore April 16, 1997, with respect to any underpayment
13	to the extent that such underpayment resulted from sec-
14	tion 59B(a) of the Internal Revenue Code of 1986, as
15	added by this section.
16	(e) CLERICAL AMENDMENT.—The table of parts for
17	subchapter A of chapter 1 is amended by adding at the
18	end thereof the following new item:
	"Part VIII. Certain medicare subsidies received by high-income individuals.".
19	(f) EFFECTIVE DATE.—The amendments made by
20	this section shall apply to periods after December 31,
21	1995, in taxable years ending after such date.
22	SEC. 304. MEDICARE ADMINISTRATIVE SIMPLIFICATION.
23	(a) Consolidation of Parts A and B.—By not

later than October 1, 1995, the Secretary shall submit to

- 1 the Congress a proposal to consolidate entitlement for part
- 2 A of the title XVIII of the Social Security Act (42 U.S.C.
- 3 1395c et seq.) and enrollment in part B of such title (42
- 4 U.S.C. 1395j et seq.) into eligibility or enrollment into the
- 5 entire medicare program under such title. In preparing
- 6 such a proposal, the Secretary shall consider phasing in
- 7 such a consolidation, and shall ensure that no beneficiary
- 8 shall pay higher premiums for coverage under such pro-
- 9 gram than under such program as of the date of the enact-
- 10 ment of this Act.
- 11 (b) Consolidation of Fee-For-Service Adminis-
- 12 TRATION.—
- 13 (1) IN GENERAL.—The Secretary shall take
- such steps as may be necessary to consolidate the
- administration (including processing systems) of
- parts A and B of the medicare program (under title
- 17 XVIII of the Social Security Act), including medi-
- care supplemental policies, over a 5-year period.
- 19 (2) Combination of intermediary and car-
- 20 RIER FUNCTIONS.—In taking such steps, the Sec-
- retary may contract with a single entity that com-
- bines the fiscal intermediary and carrier functions in
- each area except where the Secretary finds that spe-
- cial regional or national contracts are appropriate.
- No medicare market area (established under section

1	1876(a) of the Social Security Act) may be subject
2	to more than 1 entity.
3	(3) Streamlined processing systems.—In
4	carrying out this subsection, the Secretary may en-
5	sure—
6	(A) a streamlined, standardized, and
7	paperless process for handling all fee-for-service
8	claims, and
9	(B) that payments under title XVIII of the
10	Social Security Act (42 U.S.C. 1395 et seq.)
11	are made first by the medicare program and
12	medicare supplemental policies before providers
13	can bill beneficiaries for services using stand-
14	ardized forms.
15	(4) Superseding conflicting require-
16	MENTS.—The provisions of sections 1816 and 1842
17	of the Social Security Act (42 U.S.C. 1395h and
18	1395u) (including provider nominating provisions in
19	such section 1816) are superseded to the extent re-

quired to carry out this subsection.

1	Subtitle B—Health Discount and
2	Medicaid Reform
3	PART I—HEALTH DISCOUNT
4	SEC. 311. STATE HEALTH DISCOUNT PROGRAMS.
5	(a) In General.—To be certified by the Secretary
6	as meeting the requirements of this Act, each State shall
7	include within the State health reform plan a State admin-
8	istered program, consistent with this subtitle and such
9	other requirements as determined necessary by the Sec-
10	retary and issued in regulations, under which eligible per-
11	sons shall receive premium assistance (hereafter in this
12	part referred to as "health discounts") for purchasing
13	health care coverage from AHPs.
14	(b) CATEGORIES OF ELIGIBILITY.—Persons who oth-
15	erwise meet the criteria for entitlement under this part
16	shall be divided into the following categories of eligibility:
17	(1) Eligible individuals, as defined in section
18	1(c)(3).
19	(2) Eligible employees, as defined in section
20	1(c)(2).
21	(c) Switching Categories of Eligibility.—Indi-
22	viduals and employees who are determined to be in 1 cat-
23	egory of eligibility under subsection (b) but whose cir-
24	cumstances change and cause such individuals and em-
25	ployees to fall within the other such category shall remain

1	in the category of eligibility in which such individuals and
2	employees were originally placed until the next open en-
3	rollment period under section 312(a)(2).
4	SEC. 312. HEALTH DISCOUNT PROGRAM DESIGN.
5	(a) Eligible Individuals.—
6	(1) IN GENERAL.—A State health discount pro-
7	gram shall allow each eligible individual who other-
8	wise meets the requirements for entitlement under
9	this part to select from among competing AHPs in
10	the market area in which such individual resides
11	based on the price and quality of the competing
12	AHPs and to use the discount to which such individ-
13	ual is entitled only to offset the premium charged by
14	the AHP for the benefits package selected by the in-
15	dividual.
16	(2) Annual open enrollment.—
17	(A) IN GENERAL.—A State health discount
18	program shall provide for an annual open en-
19	rollment period during which each eligible indi-
20	vidual shall choose enrollment in an AHP to
21	which the health discount to which such individ-
22	ual is entitled shall be paid.
23	(B) ENROLLMENT UPON ELIGIBILITY.—
24	Eligible individuals shall have an open enroll-

1	ment period upon becoming eligible for a health
2	discount.
3	(C) Period of enrollment.—After se-
4	lecting an AHP during an open enrollment pe-
5	riod, an eligible individual may not choose an-
6	other AHP to which a health discount may be
7	paid until the next annual open enrollment pe-
8	riod, except that—
9	(i) an eligible individual moving to a
10	new market area in the State shall be pro-
11	vided with a new open enrollment period,
12	and
13	(ii) an eligible individual in an AHP
14	that is terminated from the health discount
15	program shall be provided with a new open
16	enrollment period.
17	(3) Comparative information on enroll-
18	MENT OPTIONS.—During an open enrollment period,
19	a State health discount program shall provide to the
20	individual such information as may be necessary to
21	ensure such individual may compare the price and
22	quality of the AHPs available in the market area, in-
23	cluding—
24	(A) premiums by type of benefits package
25	of the competing AHPs,

1	(B) any restrictions by AHPs on enrollees'
2	selection or use of health care providers and
3	services,
4	(C) quality information, including enrollee
5	satisfaction and measures of health outcomes,
6	(D) appeal rights of enrollees, and
7	(E) any other necessary information, as
8	determined by the Secretary.
9	(4) AHP BENEFITS AND PREMIUMS.—AHPs,
10	other than AHPs offered by employers as self-in-
11	sured plans under the Employee Retirement Income
12	Security Act of 1974 (29 U.S.C. 1001 et seq.), in
13	order to be certified pursuant to section 112 of this
14	Act, shall—
15	(A) agree to participate in the State health
16	discount program and make available to eligible
17	individuals—
18	(i) the standard benefits package, as
19	determined by the Secretary pursuant to
20	section 113(a),
21	(ii) the nominal cost-sharing benefits
22	package, as determined by the Secretary
23	pursuant to section 113(b), and
24	(iii) the alternative benefits package,
25	as determined by the Secretary pursuant

1	to section 113(c), if required pursuant to
2	section 313, and
3	(B) submit, for each benefits package for
4	each enrollment period, a uniform monthly pre-
5	mium for all eligible individuals in the market
6	area, allowing adjustments in such premium
7	only for those factors provided in section
8	112(d).
9	(5) DISCOUNTS.—Each eligible individual who
10	otherwise meets the criteria for entitlement under
11	this part shall be entitled to a health discount, as
12	determined under subsection (c).
13	(6) Individual premiums.—To enroll in an
14	AHP, an eligible individual must pay a premium
15	equal to the excess of—
16	(A) the premium charged by the AHP for
17	the benefits package selected by the individual,
18	over
19	(B) the discount to which the individual is
20	entitled.
21	(7) Payments to ahps.—
22	(A) IN GENERAL.—A State health discount
23	program shall collect premiums from eligible in-
24	dividuals and forward to AHPs such premiums

1	and health discounts to which such individuals
2	are entitled.
3	(B) Risk adjustment.—
4	(i) IN GENERAL.—A State health dis-
5	count program shall adjust the health dis-
6	counts paid to the AHPs to reflect the rel-
7	ative health risks of classes of eligible indi-
8	viduals choosing to enroll in such plans in
9	a market area. The Secretary may define
10	appropriate classes of eligible individuals,
11	based on age, disability status, and such
12	other factors as the Secretary determines
13	to be appropriate.
14	(ii) Penalties for discrimina-
15	TION.—A State health discount program
16	shall have the authority to impose financial
17	penalties on AHPs that knowingly violate
18	the prohibition against discrimination
19	against potential enrollees based on their
20	health status, claims experience, medical
21	history, or other factors that are generally
22	related with utilization of health care serv-
23	ices.
24	(b) FLICIBLE EMPLOYEES —

1	(1) In general.—An eligible employee who
2	otherwise meets the criteria for entitlement under
3	this part and is enrolled in an AHP in a market
4	area in a State shall get a health discount which
5	may only be used to reduce the employee's premium
6	for enrolling in such AHP.
7	(2) DISCOUNTS.—Each eligible employee who
8	otherwise meets the criteria for entitlement under
9	this part shall be entitled to a health discount, as
10	determined under subsection (c).
11	(3) PAYMENTS TO AHPS.—A State health dis-
12	count program shall forward to AHPs such health
13	discounts to which such eligible employees are enti-
14	tled.
15	(c) Determining Discounts.—
16	(1) Benchmark.—
17	(A) In General.—Each calendar year, a
18	State health discount program shall determine
19	benchmark monthly premiums for the calendar
20	year for each class of family enrollment within
21	each category of eligibility and within each mar-
22	ket area.
23	(B) AHP BENEFITS AND PREMIUMS.—For
24	purposes of determining discounts, AHP pre-

miums shall be—

1	(i) for poor eligible individuals, those
2	AHP premiums submitted pursuant to
3	subsection (a)(4)(ii),
4	(ii) for low income eligible individuals,
5	those AHP premiums submitted pursuant
6	to subsection (a)(4)(i), or, if required by
7	section 313, subsection (a)(4)(iii),
8	(iii) for poor eligible employees, those
9	AHP premiums charged for the nominal
10	cost-sharing benefits package in the small
11	group market pursuant to section 112(d),
12	and
13	(iv) for low income eligible employees,
14	those AHP premiums charged for the
15	standard benefits package in the small
16	group market pursuant to section 112(d),
17	except that AHPs may be required to es-
18	tablish separate monthly premiums for the
19	alternative benefits package pursuant to
20	section 313.
21	(C) CALCULATION.—The benchmark
22	monthly premium shall equal the sum of the
23	lowest premium charged by an AHP for the ap-
24	plicable benefits package plus the applicable
25	percentage of the excess of—

(i) the average of all monthly pre-	1
miums charged by AHPs, over	2
(ii) the lowest premium charged by an	3
4 AHP.	4
For purposes of the preceding sentence, the ap-	5
plicable percentage shall be determined by fol-	6
10 11 11 10 0010 101	7
Year: percentage: 1996 80 1997 60 1998 40 1999 and thereafter 20	
(2) Poor eligible individuals and employ-	8
EES.—For poor eligible individuals and poor eligible	9
employees, the amount of the discount shall be equal	10
to the benchmark for each category of eligibility.	11
2 (3) Low income eligible individuals and	12
B EMPLOYEES.—For low income eligible individuals	13
and low income eligible employees, the amount of the	14
discount shall be equal to the benchmark for each	15
category of eligibility multiplied by—	16
(A) 100 percent, reduced by	17
(B) each percentage point by which the eli-	18
gible individual's or eligible employee's family	19
adjusted total income exceeds 100 percent of	20
the Federal poverty line.	21
2 (4) DEFINITIONS.—For purposes of this part:	22

1	(A) Poor eligible individuals and em-
2	PLOYEES.—The terms "poor eligible individual"
3	and "poor eligible employee" mean an eligible
4	individual or eligible employee with family ad-
5	justed total income not in excess of 100 percent
6	of the Federal poverty line.
7	(B) Low income eligible individuals
8	AND EMPLOYEES.—The terms "low income eli-
9	gible individual" and "low income eligible em-
10	ployee'' mean an eligible individual or eligible
11	employee with family adjusted total income ex-
12	ceeding 100 percent but not 200 percent of the
13	Federal poverty line.
14	(C) Family adjusted total income.—
15	(i) In general.—The term "family
16	adjusted total income" means, with respect
17	to an eligible individual or eligible em-
18	ployee, the sum of the modified total in-
19	come for the individual or employee and all
20	the other eligible family members.
21	(ii) Modified family income.—The
22	term "modified family income" means the
23	sum of—
24	(I) the adjusted gross income (as
25	defined in section 62(a) of the Inter-

1	nal Revenue Code of 1986) of the tax-
2	payer and family members for the tax-
3	able year determined without regard
4	to sections 911, 931, and 933 of such
5	Code, determined without the applica-
6	tion of paragraphs (6) and (7) of sec-
7	tion 62(a) of such Code and without
8	the application of section 162(l) of
9	such Code, plus
10	(II) the interest received or ac-
11	crued by the taxpayer and family
12	members during such taxable year
13	which is exempt from income, plus
14	(III) the amount of social secu-
15	rity benefits (described in section
16	86(d) of such Code) which is not in-
17	cludable in gross income of the tax-
18	payer and family members under sec-
19	tion 86 of such Code.
20	(D) Federal poverty line.—The term
21	"Federal poverty line" means the income offi-
22	cial poverty line as defined by the Office of
23	Management and Budget, and revised annually
24	in accordance with section 673(2) of the Omni-
25	bus Budget Reconciliation Act of 1981.

1	(d) Applications for Health Discounts.—
2	(1) IN GENERAL.—Any individual who seeks as-
3	sistance under this part shall submit a written appli-
4	cation to the State health discount program.
5	(2) Basis for determination.—Subject to
6	annual enforcement under subsection (e), health dis-
7	counts under this part shall be based on 4 times the
8	family adjusted total income during the 3 months
9	preceding the month in which the application is
0	filed.
1	(3) FORM AND CONTENTS.—An application for
2	assistance under this part shall be in a form and
3	manner specified by the State health discount pro-
4	gram and shall require—
5	(A) the provision of information necessary
6	to make the determinations described in sub-
7	section (b), and
8	(B) with respect to eligible employees, the
9	provision of information with respect to the
20	AHP in which the employee is enrolled (or in
21	the process of enrolling).
22	(4) Verification.—The State health discount
23	program shall provide for verification, on a sample
24	or other basis, of the information supplied in appli-

cations under this part.

1	(5) Penalties for inaccurate informa-
2	TION.—
3	(A) Understated income.—A State
4	health discount program shall require individ-
5	uals who knowingly understate income reported
6	in an application to pay interest on the excess
7	health discounts paid on behalf of such individ-
8	ual, in addition to repayment of the health dis-
9	count.
10	(B) MISREPRESENTATION.—A State
11	health discount program shall require individ-
12	uals who knowingly misrepresent material infor-
13	mation in an application for health discounts
14	under this part to pay \$1000 or, if greater, 3
15	times the excess health discounts paid based on
16	such material misrepresentations.
17	(e) Annual Enforcement of Health Discount
18	Entitlement.—
19	(1) Annual income statement.—An individ-
20	ual receiving health discounts under this part in any
21	year shall file with the State health discount pro-
22	gram, by not later than April 15 of the following
23	year, a statement verifying total adjusted family in-
24	come for the taxable year ending during the previous
25	year. Such a statement shall provide information

1	necessary to determine the family adjusted total in-
2	come during the year and the number of family
3	members as of the last day of the year.
4	(2) Use of income tax returns.—The State
5	health discount program shall provide a process
6	under which the filing of a Federal income tax re-
7	turn shall constitute the filing of an income state-
8	ment under paragraph (1).
9	(3) RECONCILIATION BASED ON ACTUAL AN-
10	NUAL INCOME.—
11	(A) IN GENERAL.—Based on the informa-
12	tion reported in the statement filed under para-
13	graph (1), the State health discount program
14	shall compute the annual health discount that
15	should have been paid on behalf of the eligible
16	individual or employee.
17	(B) RECONCILIATION.—If the health dis-
18	count computed is—
19	(i) greater than the health discount
20	paid, the program shall provide for pay-
21	ment to the individual or employee an
22	amount equal to the amount of the
23	underpayment, or
24	(ii) less than the health discount paid,
25	the program shall require the individual or

1	employee	to	repay	the	excess	health	dis-
2	count.						

- (4) Failure to file.—If an individual required to file an income statement under this subsection fails to file such a statement, the State health discount program shall disqualify such individual for health discounts after May 1 of such year. The program shall waive the application of this disqualification if there is established, to the satisfaction of the program, good cause for the failure to file the statement on a timely basis.
- (5) PENALTIES.—Any individual providing false information in a statement under paragraph (1) is subject to criminal penalties to the same extent as such penalties may be imposed under section 1128B(a) of the Social Security Act (42 U.S.C. 1320a–7b(a)) with respect to an individual described in clause (ii) of such section.
- (6) Notice.—A State health discount program shall provide for written notice each year of the requirement under paragraph (1) to all individuals to whom the requirement applies.
- (7) Transmittal of information.—The Secretary of the Treasury shall transmit annually to the State such information relating to the adjusted total

1	income of individuals for the taxable year ending in
2	the previous year as may be necessary to verify the
3	reconciliation of health discounts under this sub-
4	section.
5	(f) Small Group Purchasing Pools.—A State
6	may contract with small group purchasing pools to admin-
7	ister portions of the health discount program, as appro-
8	priate.
9	SEC. 313. FINANCING HEALTH DISCOUNTS.
10	(a) IN GENERAL.—Health discounts shall be financed
11	with—
12	(1) available Federal spending,
13	(2) required State Medicaid maintenance of ef-
14	fort spending and State matching amounts, and
15	(3) optional State supplementation.
16	(b) Available Federal Spending.—
17	(1) In general.—For purposes of subsection
18	(a), Federal spending for health discounts in a fiscal
19	year shall be limited to the excess of—
20	(A) the amount specified in paragraph (2)
21	over
22	(B) the estimated Federal expenditures
23	under titles XVIII and XIX of the Social Secu-
24	rity Act (42 U.S.C. 1395 et seg.) for such year

1	(2) Specified amount.—For purposes of
2	paragraph (1), the amount specified in this para-
3	graph for fiscal year—
4	(A) 1996, is \$282,800,000,000,
5	(B) 1997, is \$311,000,000,000,
6	(C) 1998, is \$343,100,000,000,
7	(D) 1999, is \$378,800,000,000,
8	(E) 2000, is \$416,300,000,000,
9	(F) 2001, is \$449,600,000,000,
10	(G) 2002, is \$481,100,000,000,
11	(H) 2003, is \$510,000,000,000,
12	(I) 2004, is \$540,600,000,000, and
13	(J) 2005 and any succeeding fiscal year, is
14	the specified amount under this paragraph for
15	the previous fiscal year increased by the per-
16	centage increase in the Gross Domestic Product
17	for the previous fiscal year.
18	(3) Look back procedure.—The Secretary
19	shall reduce (or increase) the amount specified in
20	paragraph (2) for any fiscal year (beginning with
21	1997) by the amount by which actual Federal ex-
22	penditures for titles XVIII and XIX of the Social
23	Security Act (42 U.S.C. 1395 et seq.) and Federal
24	spending for health discounts for the preceding year
25	are greater than (or less than) the amounts specified

1	in paragraph (2) for the preceding fiscal year (deter-
2	mined after the application of this paragraph).
3	(c) State Spending.—For purposes of subsection
4	(a)—
5	(1) Maintenance of effort.—
6	(A) IN GENERAL.—For each calendar
7	quarter beginning after December 31, 1995, a
8	State shall make available for the health dis-
9	count program administered by the State under
10	this part an amount equal to one-quarter of the
11	annual maintenance of effort amount for the
12	State for the fiscal year in which such quarter
13	occurs as determined under subparagraph (B).
14	(B) Annual state maintenance of ef-
15	FORT AMOUNT.—
16	(i) IN GENERAL.—Except as provided
17	in subparagraph (C), the annual mainte-
18	nance of effort amount for any fiscal year
19	shall equal the base maintenance of effort
20	amount determined pursuant to clause (ii),
21	updated by the index in clause (iii) for
22	such fiscal year.
23	(ii) Base amount.—For each State,
24	the base maintenance of effort amount
25	shall be the amount of total State expendi-

1	tures during fiscal year 1994 under title
2	XIX of the Social Security Act (42 U.S.C.
3	1396 et seq.) for acute care services.
4	(iii) Index.—
5	(I) IN GENERAL.—The Director
6	of the Office of Management and
7	Budget shall determine the index by
8	which the base amounts shall be up-
9	dated for each fiscal year after fiscal
10	year 1994 by determining the pro-
11	jected change from the preceding fis-
12	cal year in medicaid acute care spend-
13	ing (Federal and State) projected in
14	the baseline in effect at the time of
15	enactment of this Act.
16	(II) Out years.—For fiscal
17	years after the last fiscal year in the
18	baseline projections, the index shall
19	reflect overall change from the preced-
20	ing fiscal year in the Gross Domestic
21	Product.
22	(iv) Acute care services.—For
23	purposes of this subparagraph, the term
24	"acute care services" means all of the care
25	and services furnished under a State plan

1	under title XIX of the Social Security Act
2	(42 U.S.C. 1936 et seq.) except the follow-
3	ing:
4	(I) Nursing facility services (as
5	defined in section 1905(f) of the So-
6	cial Security Act (42 U.S.C.
7	1396d(f))).
8	(II) Intermediate care facility for
9	the mentally retarded services (as de-
10	fined in section 1905(d) of such Act
11	(42 U.S.C. 1396d(d))).
12	(III) Personal care services (as
13	described in section 1905(a)(24) of
14	such Act (42 U.S.C. 1396d(a)(24))).
15	(IV) Private duty nursing serv-
16	ices (as referred to in section
17	1905(a)(8) of such Act (42 U.S.C.
18	1396d(a)(8))).
19	(V) Home or community-based
20	services furnished under a waiver
21	granted under subsection (c), (d), or
22	(e) of section 1915 of such Act (42
23	U.S.C. 1396n).
24	(VI) Home and community care
25	furnished to functionally disabled el-

1	derly individuals under section 1929
2	of such Act (42 U.S.C. 1396t).
3	(VII) Community supported liv-
4	ing arrangements services under sec-
5	tion 1930 of such Act (42 U.S.C.
6	1396v).
7	(VIII) Case-management services
8	(as described in section $1915(g)(2)$ of
9	such Act (42 U.S.C. 1396n(g)(2))).
10	(IX) Home health care services
11	(as referred to in section 1905(a)(7)
12	of such Act (42 U.S.C. 1396d(a)(7))).
13	(X) Hospice care (as defined in
14	section 1905(o) of such Act (42
15	U.S.C. 1396d(o))).
16	(C) EXCEPTION.—For fiscal years begin-
17	ning in the first calendar year in which the an-
18	nual health discount entitlement is the maxi-
19	mum allowable (pursuant to subsection (d)), the
20	State maintenance of effort amount shall be the
21	amount for the preceding fiscal year increased
22	by the estimated overall growth in spending for
23	health discounts in the State as determined by
24	the Secretary.

1	(D) Administrative expenses.—A State
2	health discount program shall allocate a suffi-
3	cient portion of State maintenance of effort
4	spending to finance State expenses for admin-
5	istering the program.
6	(2) STATE MATCHING AMOUNTS.—For each cal-
7	endar quarter after December 31, 1995, each State
8	shall be required to pay 10 percent of the excess
9	of—
10	(A) the total costs of health discounts in a
11	State in such quarter, over
12	(B) the amount equal to—
13	(i) the State maintenance of effort
14	amount for such quarter, divided by
15	(ii) 1, minus the Federal medical as-
16	sistance percentage for the State under
17	title XIX of the Social Security Act (42
18	U.S.C. 1396 et seq.) for such fiscal year.
19	(3) Optional state supplementation.—A
20	State, using State funds, may provide health dis-
21	counts in excess of the amount that eligible individ-
22	uals and eligible employees would otherwise be enti-
23	tled to pursuant to subsection (d) and to eligible in-
24	dividuals and eligible employees who would not oth-
25	erwise be entitled to such discounts.

1	(d) Determining Entitlement to Health Dis-
2	COUNTS.—
3	(1) IN GENERAL.—At the beginning of each fis-
4	cal year, the Secretary shall establish the level of en-
5	titlement to health discounts for the upcoming cal-
6	endar year by setting—
7	(A) the maximum annual income allowed
8	for each category of eligibility under which eligi-
9	ble individuals and eligible employees are enti-
10	tled to health discounts, and
11	(B) the alternative benefits package used,
12	if necessary, for calculating the benchmarks
13	and health discounts for low income eligible in-
14	dividuals and low income eligible employees.
15	The Secretary shall set the level of entitlement for
16	a fiscal year so that the estimated total Federal
17	spending on health discounts does not exceed the
18	available Federal spending amount for such fiscal
19	year.
20	(2) State spending.—In determining the an-
21	nual level of entitlement, the Secretary shall include
22	in the determination the State maintenance of effort
23	spending and State matching amounts but not op-
24	tional State supplementation.
25	(3) Order of entitlement.—

1	(A) Poor individuals and employ-
2	EES.—
3	(i) IN GENERAL.—In any year, the
4	Secretary shall first ensure that all poor el-
5	igible individuals and poor eligible employ-
6	ees are entitled to health discounts based
7	on the nominal cost-sharing benefits pack-
8	age determined pursuant to section 113(b).
9	(ii) Excess spending.—If the Sec-
10	retary determines that such a level of enti-
11	tlement would cause Federal spending to
12	exceed available amounts, the Secretary
13	shall reduce the maximum family adjusted
14	total income allowed for entitlement to
15	health discounts to such a level so as to
16	eliminate any estimated excess spending.
17	(B) Out-of-pocket maximum for low
18	INCOME INDIVIDUALS AND EMPLOYEES.—
19	(i) IN GENERAL.—If, in any year, the
20	Secretary determines that all poor eligible
21	individuals and poor eligible employees
22	may be entitled to health discounts based
23	on the nominal cost-sharing benefits pack-
24	age, then the Secretary shall next ensure
25	that all low income eligible individuals and

1	low income eligible employees are entitled
2	to health discounts based on the alter-
3	native benefits package determined pursu-
4	ant to section 113(c).
5	(ii) Excess spending.—If the Sec-
6	retary determines that providing entitle-
7	ment to health discounts for low income el-
8	igible individuals and low income eligible
9	employees based on the alternative benefits
10	package would (together with spending on
11	poor eligible individuals and poor eligible
12	employees under subparagraph (B)) cause
13	Federal spending to exceed available
14	amounts, the Secretary may only set the
15	maximum family adjusted total income al-
16	lowed for entitlement to health discounts
17	(based on the alternative benefits package)
18	for such low income individuals and em-
19	ployees at such a level so as to eliminate
20	any estimated excess spending.
21	(C) Standard benefits package for
22	LOW INCOME INDIVIDUALS AND EMPLOYEES.—
23	(i) IN GENERAL.—If the Secretary de-
24	termines that all eligible individuals and el-
25	igible employees described in subpara-

1	graphs (A)(i) and (B)(i) may be entitled to
2	health discounts, then the Secretary shall
3	ensure that low income eligible individuals
4	and low income eligible employees are enti-
5	tled to health discounts based on the
6	standard benefits package determined pur-
7	suant to section 113(a).
8	(ii) Excess spending.—If the Sec-
9	retary determines that providing such a
10	level of entitlement would cause Federal
11	spending to exceed available amounts, the
12	Secretary shall increase the value of the al-
13	ternative benefits package above the value
14	provided under section 113(c) but below
15	the standard benefits package so as to
16	eliminate any estimated excess spending.
17	(4) Exception for medicald-eligibles.—
18	For fiscal years 1996 through 2000, any individual
19	who—
20	(A) would have been eligible for medicaid
21	acute services based on eligibility standards on
22	the date of the enactment of this Act, and
23	(B) is otherwise an eligible individual or el-
24	igible employee,

	1	shal	l b	e consid	lered	to	be	a	poor	eligi	ble	ind	livid	ual	or
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- 2 poor eligible employee for purposes of paragraph
- 3 (3)(A) and shall be entitled to health discounts
- 4 based on the nominal cost-sharing benefits package
- 5 without regard to the limit in available Federal
- 6 spending and prior to the entitlement of other indi-
- 7 viduals under such paragraph.

8 PART II—TERMINATION OF AUTHORITY TO FUR-

- 9 NISH ACUTE CARE SERVICES UNDER THE
- 10 **MEDICAID PROGRAM**
- 11 SEC. 321. TERMINATION OF AUTHORITY TO FURNISH
- 12 ACUTE CARE SERVICES UNDER THE MEDIC-
- 13 **AID PROGRAM.**
- Title XIX of the Social Security Act (42 U.S.C. 1396
- 15 et seq.) is amended by redesignating section 1931 as sec-
- 16 tion 1932 and by inserting after section 1930 the following
- 17 new section:
- 18 "TERMINATION OF AUTHORITY TO FURNISH ACUTE CARE
- 19 SERVICES
- 20 "Sec. 1931. (a) IN GENERAL.—Except as provided
- 21 in subsection (b), the authority provided by this title to
- 22 furnish acute care services to any individual eligible for
- 23 medical assistance under this title shall terminate on De-
- 24 cember 31, 1994.
- 25 "(b) Exception for Qualified Medicare Bene-
- 26 FICIARIES.—

1	"(1) IN GENERAL.—Individuals entitled to ben-
2	efits under section 1905(p) shall remain entitled to
3	such benefits under State plans.
4	"(2) Additional benefit.—Each state plan
5	shall include as a mandatory benefit under section
6	1905(p)(3) the payment of premiums for qualified
7	medicare beneficiaries to medicare health plans as
8	provided in section 1876.
9	"(c) Report on Conforming Changes.—By not
10	later than 90 days after the date of the enactment of the
11	Health Care Reform Act of 1994 the Secretary shall sub-
12	mit to Congress a report on changes in laws that should
13	be made in order to conform those laws to the termination
14	of authority under this section.
15	"(d) Acute Care Services.—The term 'acute care
16	services' means all of the care and services furnished
17	under a State plan under this title, except the following:
18	"(1) Nursing facility services (as defined in sec-
19	tion 1905(f)).
20	"(2) Intermediate care facility for the mentally
21	retarded services (as defined in section 1905(d)).
22	"(3) Personal care services (as described in sec-
23	tion 1905(a)(24)).
24	"(4) Private duty nursing services (as referred
25	to in section 1905(a)(8)).

1	"(5) Home or community-based services fur-
2	nished under a waiver granted under subsection (c),
3	(d), or (e) of section 1915).
4	"(6) Home and community care furnished to
5	functionally disabled elderly individuals under sec-
6	tion 1929.
7	"(7) Community supported living arrangements
8	services under section 1930.
9	"(8) Case-management services (as described in
10	section $1915(g)(2)$).
11	"(9) Home health care services (as referred to
12	in section $1905(a)(7)$).
13	"(10) Hospice care (as defined in section
14	1905(o)).''.
15	Subtitle C—Increase in Tax on
16	Tobacco Products
17	SEC. 330. AMENDMENT OF 1986 CODE.
18	Except as otherwise expressly provided, whenever in
19	this subtitle an amendment or repeal is expressed in terms
20	of an amendment to, or repeal of, a section or other provi-
21	sion, the reference shall be considered to be made to a
22	section or other provision of the Internal Revenue Code
23	of 1986.

1	SEC. 331. INCREASE IN EXCISE TAXES ON TOBACCO PROD-
2	UCTS.
3	(a) Cigarettes.—Subsection (b) of section 5701 is
4	amended—
5	(1) by striking "\$12 per thousand (\$10 per
6	thousand on cigarettes removed during 1991 or
7	1992)" in paragraph (1) and inserting "\$30 per
8	thousand", and
9	(2) by striking "\$25.20 per thousand (\$21 per
10	thousand on cigarettes removed during 1991 or
11	1992)" in paragraph (2) and inserting "\$63 per
12	thousand".
13	(b) Cigars.—Subsection (a) of section 5701 is
14	amended—
15	(1) by striking "\$1.125 cents per thousand
16	(93.75 cents per thousand on cigars removed during
17	1991 or 1992)" in paragraph (1) and inserting
18	"\$19.125 cents per thousand", and
19	(2) by striking "equal to" and all that follows
20	in paragraph (2) and inserting "equal to 31.875 per-
21	cent of the price for which sold but not more than
22	\$75 per thousand."
23	(c) Cigarette Papers.—Subsection (c) of section
24	5701 is amended by striking "0.75 cent (0.625 cent on
25	cigarette papers removed during 1991 or 1992)" and in-
26	serting "1.875 cents".

1	(d) CIGARETTE TUBES.—Subsection (d) of section
	5701 is amended by striking "1.5 cents (1.25 cents on
	• •
3	cigarette tubes removed during 1991 or 1992)" and in-
4	serting "3.75 cents".
5	(e) Smokeless Tobacco.—Subsection (e) of section
6	5701 is amended—
7	(1) by striking "36 cents (30 cents on snuff re-
8	moved during 1991 or 1992)" in paragraph (1) and
9	inserting "\$6.36", and
10	(2) by striking "12 cents (10 cents on chewing
11	tobacco removed during 1991 or 1992)" in para-
12	graph (2) and inserting "\$6.12".
13	(f) PIPE TOBACCO.—Subsection (f) of section 5701
14	is amended by striking "67.5 cents (56.25 cents on pipe
15	tobacco removed during 1991 or 1992)" and inserting
16	"\$6.675 cents".
17	(g) Effective Date.—The amendments made by
18	this section shall apply to articles removed (as defined in
19	section 5702(k) of the Internal Revenue Code of 1986,
20	as amended by this Act) after September 30, 1995.
21	(h) FLOOR STOCKS TAXES.—
22	(1) Imposition of Tax.—On tobacco products
23	and cigarette papers and tubes manufactured in or
24	imported into the United States which are removed
25	before October 1, 1995, and held on such date for

1	sale by any person, there is hereby imposed a tax in
2	an amount equal to the excess of—
3	(A) the tax which would be imposed under
4	section 5701 of the Internal Revenue Code of
5	1986 on the article if the article had been re-
6	moved on such date, over
7	(B) the prior tax (if any) imposed under
8	section 5701 or 7652 of such Code on such ar-
9	ticle.
10	(2) AUTHORITY TO EXEMPT CIGARETTES HELD
11	IN VENDING MACHINES.—To the extent provided in
12	regulations prescribed by the Secretary, no tax shall
13	be imposed by paragraph (1) on cigarettes held for
14	retail sale on October 1, 1995, by any person in any
15	vending machine. If the Secretary provides such a
16	benefit with respect to any person, the Secretary
17	may reduce the \$500 amount in paragraph (3) with
18	respect to such person.
19	(3) CREDIT AGAINST TAX.—Each person shall
20	be allowed as a credit against the taxes imposed by
21	paragraph (1) an amount equal to \$500. Such credit
22	shall not exceed the amount of taxes imposed by
23	paragraph (1) for which such person is liable.
24	(4) Liability for tax and method of pay-

MENT.—

1	(A) LIABILITY FOR TAX.—A person hold-
2	ing cigarettes on October 1, 1995, to which any
3	tax imposed by paragraph (1) applies shall be
4	liable for such tax.
5	(B) METHOD OF PAYMENT.—The tax im-
6	posed by paragraph (1) shall be paid in such
7	manner as the Secretary shall prescribe by reg-
8	ulations.
9	(C) Time for payment.—The tax im-
10	posed by paragraph (1) shall be paid on or be-
11	fore December 31, 1995.
12	(5) Articles in foreign trade zones.—
13	Notwithstanding the Act of June 18, 1934 (48 Stat.
14	998; 19 U.S.C. 81a) and any other provision of law,
15	any article which is located in a foreign trade zone
16	on October 1, 1995, shall be subject to the tax im-
17	posed by paragraph (1) if—
18	(A) internal revenue taxes have been deter-
19	mined, or customs duties liquidated, with re-
20	spect to such article before such date pursuant
21	to a request made under the 1st proviso of sec-
22	tion 3(a) of such Act, or
23	(B) such article is held on such date under
24	the supervision of a customs officer pursuant to
25	the 2d proviso of such section 3(a).

1	(6)	DEFINITIONS.—For	purposes	of	this	sub-
2	section—	_				

- (A) IN GENERAL.—Terms used in this subsection which are also used in section 5702 of the Internal Revenue Code of 1986 shall have the respective meanings such terms have in such section, and such term shall include articles first subject to the tax imposed by section 5701 of such Code by reason of the amendments made by this Act.
- (B) Secretary.—The term "Secretary" means the Secretary of the Treasury.
- (7) CONTROLLED GROUPS.—Rules similar to the rules of section 5061(e)(3) of such Code shall apply for purposes of this subsection.
- (8) Other laws applicable.—All provisions of law, including penalties, applicable with respect to the taxes imposed by section 5701 of such Code shall, insofar as applicable and not inconsistent with the provisions of this subsection, apply to the floor stocks taxes imposed by paragraph (1), to the same extent as if such taxes were imposed by such section 5701. The Secretary may treat any person who bore the ultimate burden of the tax imposed by para-

1	graph (1) as the person to whom a credit or refund
2	under such provisions may be allowed or made.
3	SEC. 332. MODIFICATIONS OF CERTAIN TOBACCO TAX PRO-
4	VISIONS.
5	(a) Exemption for Exported Tobacco Prod-
6	UCTS AND CIGARETTE PAPERS AND TUBES TO APPLY
7	Only to Articles Marked for Export.—
8	(1) Subsection (b) of section 5704 is amended
9	by adding at the end the following new sentences
10	"Tobacco products and cigarette papers and tubes
11	may not be transferred or removed under this sub-
12	section unless such products or papers and tubes
13	bear such marks, labels, or notices as the Secretary
14	shall by regulations prescribe.".
15	(2) Section 5761 is amended by redesignating
16	subsections (c) and (d) as subsections (d) and (e),
17	respectively, and by inserting after subsection (b)
18	the following new subsection:
19	"(c) Sale of Tobacco Products and Cigarette
20	Papers and Tubes for Export.—Except as provided
21	in subsections (b) and (d) of section 5704—
22	"(1) every person who sells, relands, or receives
23	within the jurisdiction of the United States any to-
24	bacco products or cigarette papers or tubes which

1	have been labeled or shipped for exportation under
2	this chapter,
3	"(2) every person who sells or receives such
4	relanded tobacco products or cigarette papers or
5	tubes, and
6	"(3) every person who aids or abets in such
7	selling, relanding, or receiving,
8	shall, in addition to the tax and any other penalty provided
9	in this title, be liable for a penalty equal to the greater
10	of \$1,000 or 5 times the amount of the tax imposed by
11	this chapter. All tobacco products and cigarette papers
12	and tubes relanded within the jurisdiction of the United
13	States, and all vessels, vehicles, and aircraft used in such
14	relanding or in removing such products, papers, and tubes
15	from the place where relanded, shall be forfeited to the
16	United States.".
17	(3) Subsection (a) of section 5761 is amended
18	by striking "subsection (b)" and inserting "sub-
19	section (b) or (c)".
20	(4) Subsection (d) of section 5761, as redesig-
21	nated by paragraph (2), is amended by striking
22	"The penalty imposed by subsection (b)" and insert-
23	ing "The penalties imposed by subsections (b) and
24	(c)".

1	(5)(A) Subpart F of chapter 52 is amended by
2	adding at the end the following new section:
3	"SEC. 5754. RESTRICTION ON IMPORTATION OF PRE-
4	VIOUSLY EXPORTED TOBACCO PRODUCTS.
5	"(a) In General.—Tobacco products and cigarette
6	papers and tubes previously exported from the United
7	States may be imported or brought into the United States
8	only as provided in section 5704(d).
9	"(b) Cross Reference.—
	"For penalty for the sale of cigarettes in the United States which are labeled for export, see section 5761(d).".
10	(B) The table of sections for subpart F of chap-
11	ter 52 of such Code is amended by adding at the
12	end the following new item:
	"Sec. 5754. Restriction on importation of previously exported to- bacco products.".
13	(b) Importers Required To Be Qualified.—
14	(1) Sections 5712, 5713(a), 5721, 5722,
15	5762(a)(1), 5763(b) and 5763(c) are each amended
16	by inserting "or importer" after "manufacturer".
17	(2) The heading of subsection (b) of section
18	5763 is amended by inserting "QUALIFIED IMPORT-
19	ERS," after "MANUFACTURERS,".
20	(3) The heading for subchapter B of chapter 52
21	is amended by inserting "and Importers" after
22	"Manufacturers".

1	(4) The item relating to subchapter B in the
2	table of subchapters for chapter 52 is amended by
3	inserting "and importers" after "manufacturers".
4	(c) Repeal of Tax-Exempt Sales to Employees
5	of Cigarette Manufacturers.—
6	(1) Subsection (a) of section 5704 is amend-
7	ed—
8	(A) by striking "Employee Use or" in
9	the heading, and
10	(B) by striking "for use or consumption by
11	employees or" in the text.
12	(2) Subsection (e) of section 5723 is amended
13	by striking "for use or consumption by their employ-
14	ees, or for experimental purposes" and inserting
15	"for experimental purposes".
16	(d) Repeal of Tax-Exempt Sales to United
17	STATES.—Subsection (b) of section 5704 is amended by
18	striking "and manufacturers may similarly remove such
19	articles for use of the United States;".
20	(e) Books of 25 or Fewer Cigarette Papers
21	Subject to Tax.—Subsection (c) of section 5701 is
22	amended by striking "On each book or set of cigarette
23	papers containing more than 25 papers," and inserting
24	"On cigarette papers,".

- 1 (f) STORAGE OF TOBACCO PRODUCTS.—Subsection
- 2 (k) of section 5702 is amended by inserting "under section
- 3 5704" after "internal revenue bond".
- 4 (g) AUTHORITY TO PRESCRIBE MINIMUM MANUFAC-
- 5 TURING ACTIVITY REQUIREMENTS.—Section 5712 is
- 6 amended by striking "or" at the end of paragraph (1),
- 7 by redesignating paragraph (2) as paragraph (3), and by
- 8 inserting after paragraph (1) the following new paragraph:
- 9 "(2) the activity proposed to be carried out at
- such premises does not meet such minimum capacity
- or activity requirements as the Secretary may pre-
- scribe, or".
- 13 (h) EFFECTIVE DATE.—The amendments made by
- 14 this section shall apply to articles removed (as defined in
- 15 section 5702(k) of the Internal Revenue Code of 1986,
- 16 as amended by this Act) after September 30, 1995.
- 17 SEC. 333. IMPOSITION OF EXCISE TAX ON MANUFACTURE
- 18 **OR IMPORTATION OF ROLL-YOUR-OWN TO-**
- 19 **BACCO**.
- 20 (a) IN GENERAL.—Section 5701 (relating to rate of
- 21 tax) is amended by redesignating subsection (g) as sub-
- 22 section (h) and by inserting after subsection (f) the follow-
- 23 ing new subsection:
- 24 "(g) ROLL-YOUR-OWN TOBACCO.—On roll-your-own
- 25 tobacco, manufactured in or imported into the United

1	States, there shall be imposed a tax of \$6 per pound (and
2	a proportionate tax at the like rate on all fractional parts
3	of a pound).".
4	(b) ROLL-YOUR-OWN TOBACCO.—Section 5702 (re-
5	lating to definitions) is amended by adding at the end the
6	following new subsection:
7	"(p) ROLL-YOUR-OWN TOBACCO.—The term 'roll-
8	your-own tobacco' means any tobacco which, because of
9	its appearance, type, packaging, or labeling, is suitable for
10	use and likely to be offered to, or purchased by, consumers
11	as tobacco for making cigarettes.".
12	(c) TECHNICAL AMENDMENTS.—
13	(1) Subsection (c) of section 5702 is amended
14	by striking "and pipe tobacco" and inserting "pipe
15	tobacco, and roll-your-own tobacco''.
16	(2) Subsection (d) of section 5702 is amend-
17	ed—
18	(A) in the material preceding paragraph
19	(1), by striking "or pipe tobacco" and inserting
20	"pipe tobacco, or roll-your-own tobacco", and
21	(B) by striking paragraph (1) and insert-
22	ing the following new paragraph:
23	"(1) a person who produces cigars, cigarettes,
24	smokeless tobacco, pipe tobacco, or roll-your-own to-

1	bacco solely for his own personal consumption or
2	use, and".
3	(3) The chapter heading for chapter 52 is
4	amended to read as follows:
5	"CHAPTER 52—TOBACCO PRODUCTS AND
6	CIGARETTE PAPERS AND TUBES".
7	(4) The table of chapters for subtitle E is
8	amended by striking the item relating to chapter 52
9	and inserting the following new item:
	"Chapter 52. Tobacco products and cigarette papers and tubes.".
10	(d) Effective Date.—
11	(1) IN GENERAL.—The amendments made by
12	this section shall apply to roll-your-own tobacco re-
13	moved (as defined in section 5702(k) of the Internal
14	Revenue Code of 1986, as amended by this Act)
15	after September 30, 1995.
16	(2) Transitional rule.—Any person who—
17	(A) on the date of the enactment of this
18	Act is engaged in business as a manufacturer of
19	roll-your-own tobacco or as an importer of to-
20	bacco products or cigarette papers and tubes,
21	and
22	(B) before October 1, 1995, submits an
23	application under subchapter B of chapter 52
24	of such Code to engage in such business,

- 1 may, notwithstanding such subchapter B, continue
- 2 to engage in such business pending final action on
- 3 such application. Pending such final action, all pro-
- 4 visions of such chapter 52 shall apply to such appli-
- 5 cant in the same manner and to the same extent as
- 6 if such applicant were a holder of a permit under
- 7 such chapter 52 to engage in such business.

8 TITLE IV—IMPROVING ACCESS

IN RURAL AREAS

- 10 SEC. 401. COMMUNITY HEALTH CENTERS.
- Section 330(g)(1)(A) of the Public Health Service
- 12 Act (42 U.S.C. 254c(g)(1)(A)) is amended by striking
- 13 "and such sums" and inserting "such sums" and by in-
- 14 serting before the period the following: ", \$800,000,000
- 15 for fiscal year 1995, \$960,000,000 for fiscal year 1996,
- 16 \$1,100,000,000 for fiscal year 1997, and \$1,200,000,000
- 17 for fiscal year 1998".
- 18 SEC. 402. NATIONAL HEALTH SERVICE CORPS.
- 19 Section 338H(b)(1) of the Public Health Act (42
- 20 U.S.C. 254q(b)(1)) is amended by striking "and such
- 21 sums" and inserting "such sums" and by inserting before
- 22 the period the following: ", \$96,000,000 for fiscal year
- 23 1995, \$115,000,000 for fiscal year 1996, \$138,000,000
- 24 for fiscal year 1997, and \$160,000,000 for fiscal year
- 25 1998".

1	SEC. 403. TAX INCENTIVES FOR PRACTICE IN FRONTIER,
2	RURAL, AND URBAN UNDERSERVED AREAS.
3	(a) Refundable Credit for Certain Primary
4	Health Services Providers.—
5	(1) IN GENERAL.—Subpart C of part IV of sub-
6	chapter A of chapter 1 of the Internal Revenue Code
7	of 1986 (relating to refundable credits) is amended
8	by inserting after section 34 the following new sec-
9	tion:
0	"SEC. 34A. PRIMARY HEALTH SERVICES PROVIDERS.
1	"(a) Allowance of Credit.—In the case of a
2	qualified primary health services provider, there is allowed
3	as a credit against the tax imposed by this subtitle for
4	any taxable year in a mandatory service period an amount
5	equal to the product of—
6	"(1) the lesser of—
7	"(A) the number of months of such period
8	occurring in such taxable year, or
9	"(B) 36 months, reduced by the number of
20	months taken into account under this para-
21	graph with respect to such provider for all pre-
22	ceding taxable years (whether or not in the
23	same mandatory service period), multiplied by
24	"(2) \$1,000 (\$500 in the case of a qualified
25	primary health services provider who is a physician
26	assistant or a nurse practitioner).

1	"(b) Qualified Primary Health Services Pro-
2	VIDER.—For purposes of this section, the term 'qualified
3	primary health services provider' means any physician,
4	physician assistant, or nurse practitioner who for any
5	month during a mandatory service period is certified by
6	the Bureau to be a primary health services provider who—
7	"(1) is providing primary health services—
8	"(A) full-time, and
9	"(B) to individuals at least 80 percent of
10	whom reside in a health professional shortage
11	area (as defined in subsection (d)(2)),
12	"(2) is not receiving during such year a scholar-
13	ship under the National Health Service Corps Schol-
14	arship Program or a loan repayment under the Na-
15	tional Health Service Corps Loan Repayment Pro-
16	gram,
17	"(3) is not fulfilling service obligations under
18	such Programs, and
19	"(4) has not defaulted on such obligations.
20	"(c) Mandatory Service Period.—For purposes
21	of this section, the term 'mandatory service period' means
22	the period of 60 consecutive calendar months beginning
23	with the first month the taxpayer is a qualified primary
24	health services provider.

1	"(d) Definitions and Special Rules.—For pur-
2	poses of this section—
3	"(1) Bureau.—The term 'Bureau' means the
4	Bureau of Health Care Delivery and Assistance,
5	Health Resources and Services Administration of the
6	United States Public Health Service.
7	"(2) Health professional shortage
8	AREA.—The term 'health professional shortage area'
9	means—
10	"(A) a geographic area in which there are
11	6 or fewer individuals residing per square mile,
12	"(B) a health professional shortage area
13	(as defined in section 332(a)(1)(A) of the Pub-
14	lic Health Service Act),
15	"(C) an area which is determined by the
16	Secretary of Health and Human Services as
17	equivalent to an area described in subparagraph
18	(A) and which is designated by the Bureau of
19	the Census as not urbanized, or
20	"(D) a community that is certified as un-
21	derserved by the Secretary for purposes of par-
22	ticipation in the rural health clinic program
23	under title XVIII of the Social Security Act.

1	"(3) Physician.—The term 'physician' has the
2	meaning given to such term by section 1861(r) or
3	the Social Security Act.
4	"(4) Physician assistant; nurse practi-
5	TIONER.—The terms 'physician assistant' and 'nurse
6	practitioner' have the meanings given to such terms
7	by section 1861(aa)(5) of the Social Security Act.
8	"(5) Primary Health Services Provider.—
9	The term 'primary health services provider' means a
10	provider of primary health services (as defined in
11	section $330(b)(1)$ of the Public Health Service Act).
12	"(e) Recapture of Credit.—
13	"(1) IN GENERAL.—If, during any taxable year,
14	there is a recapture event, then the tax of the tax-
15	payer under this chapter for such taxable year shall
16	be increased by an amount equal to the product of—
17	"(A) the applicable percentage, and
18	"(B) the aggregate unrecaptured credits
19	allowed to such taxpayer under this section for
20	all prior taxable years.
21	"(2) Applicable recapture percentage.—
22	"(A) In general.—For purposes of this
23	subsection, the applicable recapture percentage
24	shall be determined from the following table:

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1	"(B) Timing.—For purposes of subpara-
2	graph (A), month 1 shall begin on the first day
3	of the mandatory service period.
4	"(3) Recapture event defined.—
5	"(A) In general.—For purposes of this
6	subsection, the term 'recapture event' means
7	the failure of the taxpayer to be a qualified pri-
8	mary health services provider for any month
9	during any mandatory service period.
10	"(B) Cessation of Designation.—The
11	cessation of the designation of any area as a
12	rural health professional shortage area after the
13	beginning of the mandatory service period for
14	any taxpayer shall not constitute a recapture
15	event.
16	"(C) Secretarial Waiver.—The Sec-
17	retary may waive any recapture event caused by
18	extraordinary circumstances.
19	"(4) No credits against tax.—Any increase
20	in tax under this subsection shall not be treated as
21	a tax imposed by this chapter for purposes of deter-

1	mining the amount of any credit under subpart A,
2	B, or D of this part.".
3	(2) CLERICAL AMENDMENT.—The table of sec-
4	tions for subpart C of part IV of subchapter A of
5	chapter 1 of such Code is amended by inserting
6	after the item relating to section 34 the following
7	new item:
	"Sec. 34A. Primary health services providers.".
8	(3) Effective date.—The amendments made
9	by this subsection shall apply to taxable years begin-
10	ning after the date of the enactment of this Act.
11	(b) National Health Service Corps Loan Re-
12	PAYMENTS EXCLUDED FROM GROSS INCOME.—
13	(1) IN GENERAL.—Part III of subchapter B of
14	chapter 1 of the Internal Revenue Code of 1986 (re-
15	lating to items specifically excluded from gross in-
16	come) is amended by redesignating section 137 as
17	section 138 and by inserting after section 136 the
18	following new section:
19	"SEC. 137. NATIONAL HEALTH SERVICE CORPS LOAN RE-
20	PAYMENTS.
21	"(a) GENERAL RULE.—Gross income shall not in-
22	clude any qualified loan repayment.
23	"(b) Qualified Loan Repayment.—For purposes
24	of this section, the term 'qualified loan repayment' means

25 any payment made on behalf of the taxpayer by the Na-

1	tional Health Service Corps Loan Repayment Program
2	under section 338B(g) of the Public Health Service Act.".
3	(2) Conforming Amendment.—Paragraph (3)
4	of section 338B(g) of the Public Health Service Act
5	(42 U.S.C. 254l-1(g)) is amended by striking "Fed-
6	eral, State, or local" and inserting "State or local".
7	(3) CLERICAL AMENDMENT.—The table of sec-
8	tions for part III of subchapter B of chapter 1 of
9	the Internal Revenue Code of 1986 is amended by
10	striking the item relating to section 136 and insert-
11	ing the following:
	"Sec. 137. National Health Service Corps loan repayments. "Sec. 138. Cross references to other Acts.".
12	(4) Effective date.—The amendments made
13	by this subsection shall apply to payments made
14	under section 338B(g) of the Public Health Service
15	Act (42 U.S.C. 254l-1(g)) after the date of the en-
16	actment of this Act.
17	SEC. 404. INCENTIVES FOR PRIMARY CARE RESIDENTS.
18	(a) IN GENERAL.—Section 1886(h) of the Social Se-
19	curity Act (42 U.S.C. 1395 ww(h)) is amended—
20	(1) by striking paragraph (2) and inserting the
21	following new paragraph:
22	"(2) Determination of approved fte resi-
23	DENT AMOUNTS.—The Secretary shall determine an
24	approved FTE resident amount for each cost report-

- ing period beginning after October 1, 1994, as follows:
 - "(A) DETERMINING NATIONAL AVERAGE
 SALARY PER FTE RESIDENT IN FISCAL YEAR
 1992.—The Secretary shall determine the national average salary for fiscal year 1992 for a full-time-equivalent resident in an approved medical residency training program.
 - "(B) UPDATING TO A COST REPORTING PERIOD THAT BEGINS IN FISCAL YEAR 1995.— The Secretary shall update the amount determined under subparagraph (A) by the estimated percentage change in the Consumer Price Index from the midpoint of fiscal year 1992 to the midpoint of each cost reporting period that begins in fiscal year 1995.
 - "(C) UPDATING TO SUBSEQUENT COST RE-PORTING PERIODS.—For each subsequent cost reporting period, the Secretary shall update the amount determined under subparagraph (B) or this subparagraph for an immediately preceding cost reporting period by the estimated percentage change in the Consumer Price Index from the midpoint of that preceding period to the midpoint of that subsequent period, with appro-

1	priate adjustments to reflect previous under- or
2	over-estimations in the estimated percentage
3	change in that index.",
4	(2) in paragraph (3)(B)(i), by striking "hos-
5	pital's", and
6	(3) in paragraph (4), by striking subparagraph
7	(C) and inserting the following new subparagraph:
8	"(C) Weighting factor for certain
9	RESIDENTS.—Subject to subparagraph (D),
10	such rules shall provide, in calculating the num-
11	ber of full-time-equivalent residents in an ap-
12	proved residency program—
13	"(i) that the weighting factor for a
14	primary care (as defined by the Secretary)
15	resident, or for an intern, is 2.2;
16	"(ii) that the weighting factor for a
17	nonprimary care resident who is in the
18	resident's initial residency period is 2.0;
19	and
20	"(iii) that the weighting factor for a
21	nonprimary care resident who is not in the
22	resident's initial residency period is 1.2.
23	The Secretary shall make such adjustments as
24	are necessary to the weighting factors to main-
25	tain aggregate payments under this section to

1	all hospitals at the same level that such pay-
2	ments would have been made under this section
3	prior to enactment of the amendments made to
4	this section by the Health Care Reform Act of
5	1994.".
6	(b) Effective Dates.—
7	(1) IN GENERAL.—Except as otherwise pro-
8	vided by paragraph (2), the amendments made by
9	this section shall apply to cost reporting periods be-
10	ginning after October 1, 1994.
11	(2) Special rule.—For a cost reporting pe-
12	riod that falls partly in fiscal year 1994 and partly
13	in fiscal year 1995, the provisions of section
14	1886(h), as in effect before the date of enactment of
15	this Act, shall apply proportionally to that part of
16	the cost reporting period that occurs before fiscal
17	year 1995.
18	TITLE V—OTHER HEALTH CARE
19	COST REDUCTION MEASURES
20	Subtitle A—Medical Liability
21	Reform
22	SEC. 501. FEDERAL STANDARDS FOR STATE-BASED MEDI-
23	CAL LIABILITY REFORM.
24	(a) In General.—The Secretary, in consultation
25	with the Attorney General, shall develop and publish medi-

1	cal liability reform standards in accordance with this sub-
2	title that States must meet in order to be certified under
3	section 502.
4	(b) BINDING ALTERNATIVE DISPUTE RESOLU-
5	TION.—
6	(1) REQUIREMENTS.—The standards developed
7	under subsection (a) shall require that a State—
8	(A) require all claims of medical injury
9	arising in such State be resolved under binding
10	dispute resolution systems that—
11	(i) provide timely and impartial deci-
12	sions of liability and damage awards,
13	(ii) make determinations of liability
14	and damage awards based on the best sci-
15	entific learning and judgment of objective
16	experts,
17	(iii) provide data and standardized in-
18	formation regarding evidence of medical in-
19	juries and the causes of such injuries to
20	Federal and State agencies responsible for
21	monitoring or disciplining health care pro-
22	viders, and
23	(iv) do not employ lay juries or simi-
24	larly constituted lay decisionmaking bodies
25	to make such determinations:

1	(B) require that the decisions made
2	through the binding dispute resolution system
3	be final and not subject to further review by
4	any court, except that a party to a dispute may
5	obtain review of such decision in any court of
6	competent jurisdiction in the State wherein the
7	decision was made if—
8	(i) the award under such decision was
9	procured by corruption, fraud, or other
10	undue means,
11	(ii) there was evident partiality or cor-
12	ruption on the part of the arbiter,
13	(iii) the arbiter was guilty of mis-
14	conduct in refusing to postpone the hear-
15	ing, upon sufficient cause shown, or in re-
16	fusing to hear evidence pertinent and ma-
17	terial to the controversy, or of any mis-
18	behavior by which the rights of any party
19	were prejudiced, or
20	(iv) the arbiter exceeded its powers or
21	so imperfectly executed them that a final
22	and definite award upon the claim was not
23	made; and
24	(C) require that where an arbiters award is
25	vacated pursuant to State provisions established

1	under subparagraph (B) that the court direct
2	that the matter be reheard by another arbiter
3	under the procedures prescribed by the State
4	dispute resolution system.
5	(2) Options.—The standards developed under
6	subsection (a) shall permit a State to—
7	(A) allow private entities to provide all or
8	some of the dispute resolution services required
9	by the State dispute resolution system, and
10	(B) allow alternative methods for deter-
11	mining liability and compensation for personal
12	injuries other than provider negligence and as-
13	sessments of damage awards.
14	(3) BINDING ARBITRATION.—In the standards
15	developed under subsection (a), the Secretary shall
16	outline a standard arbitration process that States
17	could adopt to meet Federal criteria (so long as
18	other elements of the State system meet the require-
19	ments of this section) and that includes the follow-
20	ing:
21	(A) Decisionmaking by a 3-person arbitra-
22	tion panel with expertise in medical injury dis-
23	putes chosen from a roster of qualified and
24	independent arbitrators.

1	(B) A period to permit the discovery of evi-
2	dence.
3	(C) The right to a hearing.
4	(D) The right to a decision not later than
5	6 months after the date on which the claim was
6	filed.
7	(E) The right to a written decision.
8	(c) DAMAGES.—When a claim that is subject to reso-
9	lution in accordance with State systems established under
10	the standards developed under subsection (a) results in a
11	finding of liability, States shall require that the damages
12	awarded adhere to the following requirements:
13	(1) Awards for noneconomic damages shall not
14	exceed \$250,000.
15	(2) Awards shall be reduced for any collateral
16	source payments to which the patient is entitled for
17	the medical injury for which the claim was filed.
18	(3) In the case of an award in excess of
19	\$100,000, claimants shall accept periodic payment
20	of the amount of such awards that are intended to
21	compensate the claimant for damages expected to be
22	incurred in the future such as lost income and medi-
23	cal expenses.
24	(4) An award of punitive damages shall not be
25	paid to the claimant, but shall be paid to the State

if the State has submitted a plan to the Secretary, and the Secretary has certified such a plan as part of certifying the State medical liability reform in accordance with section 502, to use such funds to improve the monitoring, disciplining, and educating of health care providers in the State to ensure they meet standards of competency.

(d) ACCOUNTABLE HEALTH PLANS.—

- (1) IN GENERAL.—To be approved by the applicable regulatory authority as an AHP under section 112, a health plan shall clearly identify for the purchasers of the plan the individuals or entity that will be responsible for any findings of liability for claims of medical injury.
- (2) Enforcement of contracts.—A State shall ensure that provisions in AHP contracts that—
 - (A) cite medical practice guidelines, certified pursuant to section 502, and which shall be followed in rendering services, shall be deemed to supply the standard of care to be employed in determining liability under the State dispute resolution system, and
 - (B) establish particular rules governing the resolution of medical injury claims, consistent with the State dispute resolution system, are re-

1	quired elements for resolving any claims of
2	medical injury for care provided in accordance
3	with the AHP.
4	SEC. 502. CERTIFICATION.
5	(a) STATE REFORMS.—Not later than 12 months
6	after the date of enactment of this Act, the Secretary, in
7	consultation with the Attorney General, shall promulgate
8	regulations that establish the criteria and procedures by
9	which the Secretary (or individuals to whom the Secretary
10	has delegated such authority) will determine whether or
11	not a State has met the standards established under sec-
12	tion 501(a) and any other standards determined necessary
13	by the Secretary.
14	(b) Standards for Imposing Liability.—Not
15	later than 12 months after the date of enactment of this
16	Act, the Secretary shall promulgate regulations that estab-
17	lish the criteria to be used for the certification of medical
18	practice guidelines by the Secretary (or individuals to
19	whom the Secretary has delegated such authority), includ-
20	ing criteria to ensure that such guidelines—
21	(1) reflect up-to-date scientific learning and the
22	judgment of objective experts,
23	(2) are supported by proper documentation, and
24	(3) are accompanied by justifications for the
25	standards established.

- 1 (c) Other Regulations.—Not later than 12
- 2 months after the date of enactment of this Act, the Sec-
- 3 retary of Health and Human Services shall promulgate
- 4 other regulations necessary to carry out this Act.

5 SEC. 503. RELATION TO OTHER LAWS.

- 6 The procedures required under this Act for fairly and
- 7 quickly resolving claims against health care providers for
- 8 personal injury shall be exclusive, and no action seeking
- 9 recovery for any personal injury covered by this Act shall
- 10 be permitted in any Federal or State court except as ex-
- 11 pressly provided herein.

12 Subtitle B—Antitrust Provisions

- 13 SEC. 511. PUBLICATION OF GUIDELINES FOR ACCOUNT-
- 14 ABLE HEALTH PLANS.
- 15 (a) IN GENERAL.—The President shall provide for
- 16 the development and publication of explicit guidelines on
- 17 the application of antitrust laws to AHPs. The guidelines
- 18 shall be designed to facilitate AHP development and oper-
- 19 ation, consistent with the antitrust laws.
- 20 (b) REVIEW PROCESS.—The Attorney General shall
- 21 establish a review process under which an AHP (or organi-
- 22 zation that proposes to establish an AHP) may obtain a
- 23 prompt opinion from the Department of Justice on the
- 24 AHP's conformity with the antitrust laws. If the Depart-
- 25 ment of Justice determines that an AHP conforms with

- 1 the antitrust laws, the AHP shall not be liable under such
- 2 laws regarding the development and operation of the
- 3 AHP, as reviewed by the Department.
- 4 (c) Antitrust Laws Defined.—In this section, the
- 5 term "antitrust laws" has the meaning given such term
- 6 in subsection (a) of the first section of the Clayton Act
- 7 (15 U.S.C. 12(a)), except that such term includes section
- 8 5 of the Federal Trade Commission Act (15 U.S.C. 45)
- 9 to the extent such section applies to unfair methods of
- 10 competition.
- 11 SEC. 512. ISSUANCE OF HEALTH CARE CERTIFICATES OF
- 12 **PUBLIC ADVANTAGE.**
- 13 (a) Issuance and Effect of Certificate.—The
- 14 Attorney General, after consultation with the Secretary,
- 15 shall issue in accordance with this section a certificate of
- 16 public advantage to each eligible health care collaborative
- 17 effort that complies with the requirements in effect under
- 18 this section on or after the expiration of the 1-year period
- 19 that begins on the date of the enactment of this Act (with-
- 20 out regard to whether or not the Attorney General has
- 21 promulgated regulations to carry out this section by such
- 22 date). Such collaborative effort, and the parties to such
- 23 effort, shall not be liable under any of the antitrust laws
- 24 for conduct described in such certificate and engaged in

1	by such effort if such conduct occurs while such certificate
2	is in effect.
3	(b) REQUIREMENTS APPLICABLE TO ISSUANCE OF
4	CERTIFICATES.—
5	(1) Standards to be met.—The Attorney
6	General shall issue a certificate to an eligible health
7	care collaborative effort if the Attorney General
8	finds that—
9	(A) the benefits that are likely to result
10	from carrying out the effort outweigh the re-
11	duction in competition (if any) that is likely to
12	result from the effort, and
13	(B) such reduction in competition is rea-
14	sonably necessary to obtain such benefits.
15	(2) Factors to be considered.—
16	(A) Weighing of Benefits against re-
17	DUCTION IN COMPETITION.—For purposes of
18	making the finding described in paragraph
19	(1)(A), the Attorney General shall consider
20	whether the collaborative effort is likely—
21	(i) to maintain or to increase the
22	quality of health care,
23	(ii) to increase access to health care,
24	(iii) to achieve cost efficiencies that
25	will be passed on to health care consumers,

1	such as economies of scale, reduced trans-
2	action costs, and reduced administrative
3	costs,
4	(iv) to preserve the operation of
5	health care facilities located in underserved
6	geographical areas,
7	(v) to improve utilization of health
8	care resources, and
9	(vi) to reduce inefficient health care
10	resource duplication.
11	(B) Necessity of reduction in com-
12	PETITION.—For purposes of making the finding
13	described in paragraph (1)(B), the Attorney
14	General shall consider—
15	(i) the ability of the providers of
16	health care services that are (or are likely
17	to be) affected by the health care collabo-
18	rative effort and the entities responsible
19	for making payments to such providers to
20	negotiate societally optimal payment and
21	service arrangements,
22	(ii) the effects of the health care col-
23	laborative effort on premiums and other
24	charges imposed by the entities described
25	in clause (i), and

1	(iii) the availability of equally effi-
2	cient, less restrictive alternatives to achieve
3	the benefits that are intended to be
4	achieved by carrying out the effort.
5	(c) Establishment of Criteria and Proce-
6	DURES.—Subject to subsections (d) and (e), not later than
7	1 year after the date of the enactment of this Act, the
8	Attorney General and the Secretary shall establish jointly
9	by rule the criteria and procedures applicable to the issu-
10	ance of certificates under subsection (a). The rules shall
11	specify the form and content of the application to be sub-
12	mitted to the Attorney General to request a certificate,
13	the information required to be submitted in support of
14	such application, the procedures applicable to denying and
15	to revoking a certificate, and the procedures applicable to
16	the administrative appeal (if such appeal is authorized by
17	rule) of the denial and the revocation of a certificate. Such
18	information may include the terms of the health care col-
19	laborative effort (in the case of an effort in existence as
20	of the time of the application) and implementation plan
21	for the collaborative effort.
22	(d) Eligible Health Care Collaborative Ef-
23	FORT.—To be an eligible health care collaborative effort
24	for purposes of this section, a health care collaborative ef-

25 fort shall submit to the Attorney General an application

- 1 that complies with the rules in effect under subsection (c)
- 2 and that includes—
- 3 (1) an agreement by the parties to the effort 4 that the effort will not foreclose competition by en-5 tering into contracts that prevent health care provid-
- 6 ers from providing health care in competition with
- 7 the effort,
- 8 (2) an agreement that the effort will submit to 9 the Attorney General annually a report that de-10 scribes the operations of the effort and information 11 regarding the impact of the effort on health care 12 and on competition in health care, and
- 13 (3) an agreement that the parties to the effort 14 will notify the Attorney General and the Secretary of 15 the termination of the effort not later than 30 days 16 after such termination occurs.
- 17 (e) REVIEW OF APPLICATIONS FOR CERTIFICATES.—
- 18 Not later than 30 days after an eligible health care col-
- 19 laborative effort submits to the Attorney General an appli-
- 20 cation that complies with the rules in effect under sub-
- 21 section (c) and with subsection (d), the Attorney General
- 22 shall issue or deny the issuance of such certificate. If, be-
- 23 fore the expiration of such 30-day period, the Attorney
- 24 General fails to issue or deny the issuance of such certifi-

1	cate, the Attorney General shall be deemed to have issued
2	such certificate.
3	(f) REVOCATION OF CERTIFICATE.—Whenever the
4	Attorney General finds that a health care collaborative ef-
5	fort with respect to which a certificate is in effect does
6	not meet the standards specified in subsection (b), the At-
7	torney General shall revoke such certificate.
8	(g) Written Reasons; Judicial Review.—
9	(1) Denial and revocation of certifi-
10	CATES.—If the Attorney General denies an applica-
11	tion for a certificate or revokes a certificate, the At-
12	torney General shall include in the notice of denial
13	or revocation a statement of the reasons relied upon
14	for the denial or revocation of such certificate.
15	(2) Judicial review.—
16	(A) AFTER ADMINISTRATIVE PROCEED-
17	ING.—
18	(i) In General.—If the Attorney
19	General denies an application submitted or
20	revokes a certificate issued under this sec-
21	tion after an opportunity for hearing on
22	the record, then any party to the health
23	care collaborative effort involved may com-
24	mence a civil action, not later than 60 days

after receiving notice of the denial or rev-

ocation, in an appropriate district court of the United States for review of the record of such denial or revocation.

- (ii) CERTIFIED COPY OF RECORD.—As part of the Attorney General's answer, the Attorney General shall file in such court a certified copy of the record on which such denial or revocation is based. The findings of fact of the Attorney General may be set aside only if found to be unsupported by substantial evidence in such record taken as a whole.
- (B) Denial or revocation without administrative proceeding.—If the Attorney General denies an application submitted or revokes a certificate issued under this section without an opportunity for hearing on the record, then any party to the health care collaborative effort involved may commence a civil action, not later than 60 days after receiving notice of the denial or revocation, in an appropriate district court of the United States for de novo review of such denial or revocation.
- 24 (h) EXEMPTION.—A person shall not be liable under 25 any of the antitrust laws for conduct necessary—

1	(1) to prepare, agree to prepare, or attempt to
2	agree to prepare an application to request a certifi-
3	cate under this section, or
4	(2) to attempt to enter into any health care col-
5	laborative effort with respect to which such a certifi-
6	cate is in effect.
7	(i) Definitions.—In this section:
8	(1) The term "antitrust laws"—
9	(A) has the meaning given such term in
10	subsection (a) of the first section of the Clayton
11	Act (15 U.S.C. 12(a)), except that such term
12	includes section 5 of the Federal Trade Com-
13	mission Act (15 U.S.C. 45) to the extent such
14	section applies to unfair methods of competi-
15	tion, and
16	(B) includes any State law similar to the
17	laws referred to in subparagraph (A).
18	(2) The term "certificate" means a certificate
19	of public advantage authorized to be issued under
20	subsection (a).
21	(3) The term "health care collaborative effort"
22	means an agreement (whether existing or proposed)
23	between 2 or more providers of health care services
24	that is entered into solely for the purpose of sharing

in the provision of health care services and that in-

- volves substantial integration or financial risk-sharing between the parties, but does not include the exchanging of information, the entering into of any agreement, or the engagement in any other conduct that is not reasonably required to carry out such agreement.
 - (4) The term "health care services" includes services related to the delivery or administration of health care services.
 - (5) The term "liable" means liable for any civil or criminal violation of the antitrust laws.
 - (6) The term "provider of health care services" means any individual or entity that is engaged in the delivery of health care services in a State and that is required by State law or regulation to be licensed or certified by the State to engage in the delivery of such services in the State.

Subtitle C—Administrative Cost Savings

- 20 SEC. 521. ESTABLISHMENT OF STANDARDS.
- 21 (a) IN GENERAL.—The Secretary shall establish,
- 22 after consultation with the American National Standards
- 23 Institute, data and transaction standards, conventions,
- 24 and requirements that permit the electronic interchange
- 25 of any health care data the Secretary determines nec-

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- 1 essary for the efficient and effective administration of the
- 2 health care system.
- 3 (b) Timetable and Coverage.—The Secretary
- 4 shall establish standards, conventions, and requirements
- 5 for categories of health care data in the following order
- 6 and at the appropriate time (as determined by the Sec-
- 7 retary):
- 8 (1) Financial and administrative transactions,
- 9 including enrollment, eligibility, claims, and claims
- 10 status.
- 11 (2) Quality measurement indicators, including
- such data necessary to satisfy the requirements
- under section 521.
- 14 (3) Patient care records.
- 15 (c) Privacy and Confidentiality Standards.—
- 16 In developing the standards, conventions, and require-
- 17 ments under subsection (a), the Secretary shall ensure the
- 18 protection of privacy of participants in the health care sys-
- 19 tem and ensure the confidentiality in the data interchange
- 20 system.
- 21 SEC. 522. ENFORCEMENT.
- 22 (a) AHPs.—An AHP may not be certified by the ap-
- 23 propriate regulatory authority unless such AHP complies
- 24 with the standards established by the Secretary under sec-
- 25 tion 521.

- 1 (b) HEALTH CARE PROVIDERS.—AHPs may only
- 2 contract with or employ those health care providers that
- 3 comply with the electronic standards established by the
- 4 Secretary or submit standard paper forms with the same
- 5 data elements to a clearinghouse which forwards the data
- 6 electronically to AHPs.
- S 2096 PCS——2
- S 2096 PCS——3
- S 2096 PCS——4
- S 2096 PCS——5
- S 2096 PCS——6
- S 2096 PCS——7
- S 2096 PCS——8
- S 2096 PCS——9
- S 2096 PCS——10
- S 2096 PCS——11
- S 2096 PCS——12
- S 2096 PCS——13